

CITY OF TUCSON POVERTY & URBAN STRESS

Steve Leal
Councilmember, Ward V
City of Tucson





STEVE LEAL COUNCILMEMBER, WARD V

4300 S. PARK AVE. TUCSON, AZ 85714 PHONE: (520) 791-4231 FAX: (520) 791-3188

February 2007

Last April you supported my proposal to integrate the issues of Poverty and Urban stress into our city's Strategic Plan. We did this because we cannot allow these conditions to rise or fall according to the whims of fate. We may never fully understand the daily reality of those whose lives are shaped by these conditions, but we can readily understand that their numbers have grown and that we are all affected by this symptom of the growing disparity of wealth in America.

Tucson is a special place to live and a special community. Our citizens are caring and involved. They expect us to come together and address these issues. They want to help Tucson from becoming two Tucsons. They want us to make a community that is socially and economically livable and sustainable for all of our citizens.

We must abandon our 19th century model of chasing the symptoms of public safety issues and recall what the Police Chief has stated: "We cannot arrest our way out of this." The conditions that create today's lawbreakers will, if allowed to continue, create tomorrow's problems as well. We cannot simply keep shoveling sand against the tide. Effective prevention, however, can help stem the tide. Certainly we must continue to develop and expand our police and fire services, but we must also create effective, state-of-the-art prevention programs. Symptoms and causes must be addressed concurrently.

Policies and funding levels must be grounded in the ways society actually works. We must ask all providers for budget estimates that will allow our community to really start addressing our problems. Spending on prevention has grown little or has been reduced. We will need to raise funding levels during each 2-year budget cycle for the next ten years.

We cannot be silent or complacent. We must act deliberately to stabilize, strengthen, and better secure the community's future. To begin this effort we need to evaluate and measure the problems we face so that the tools and solutions are effectively designed, located, and implemented at the right scale. This means focusing on ways to improve the quality of information we use for planning and decision making.

Improved information quality can help in a variety of important ways:

- Assessing the needs of our citizens and community.
- ➤ Presenting a clear vision to the community for City priorities and change initiatives.
- > Communicating issues and challenges to stakeholders and community members.
- ➤ Marshaling and coordinating new resources.
- ➤ Encouraging the active involvement and partnering with the County, United Way, and private sector partners.
- Assisting organizations and departments to identify what changes in their budgets would allow us to gain ground annually on identified conditions.

We have tried to ask the right questions and then attempted to format them in the best possible way. There are undoubtedly many questions we have not thought of, including some that might help us understand more deeply the variables around gender and ethnicity. Perhaps there are better ways of formatting that will improve the quality of information we get. In this we ask for your help, to add and to correct this tool.

Data sets have been created, and we will ask the City to update them annually and produce a website containing the information. With this we can then start to monitor and fund efforts that focus on these conditions. We simply have to know whether things are getting better or worse.

Although one purpose of improving the quality of our information is to help determine the full range of effective programs, I believe some priorities are already clear. For instance:

- ➤ Develop a school Plus Jobs at every high school. Cost: approximately \$6,000,000 for 6,000 more children.
- Avoid regressive taxation and fee structures because of the significant and disproportionate burden it places on the families in question.
- > Supplement the valuable JTED program for children with significant job training for many of their parents.
- > Develop child care.
- ➤ Provide treatment funds for alcohol and drug treatment and rehabilitation.
- Focus on programs that touch single women with children.
- > Conduct an annual forum in the fall of each year with providers and stakeholders to evaluate the prior year and plan for the coming year.

Please review the enclosed data. Are the measures presented useful? Could they be presented and formatted in a more effective manner? Are there other measures that

should be included? What important aspects of understanding poverty and urban stress are we missing? Should we add measures, for example, to address the impacts of poverty and urban stress on the lives and health of children, the elderly, and other special populations? I ask for your help and support in this effort. Addressing these and related issues will be crucial in determining whether Tucson becomes a place where all citizens can participate fully in the success of our community.

Thank you.

Sincerely,

Steve Leal

Councilmember, Ward V

ACKNOWLEDGMENTS

I want to take a minute and thank a number of people who have participated in our effort to help our community.

Clarence Dupnik, Pima County Sheriff

Capt. India Davis, Pima County Sheriff's Office

Chief Richard Miranda, City of Tucson Police Department

Capt. Kevin Mayhew, City of Tucson Police Department

Capt. Brett Klein, City of Tucson Police Department

Lt. Stella Bay, City of Tucson Police Department

Sgt. Bernadette Eichenberger-Schneider, City of Tucson Police Department

Roxanne Stead, City of Tucson Police Department

Autumn Kistler, City of Tucson Police Department

Judge Patricia Escher, Pima County Juvenile Courts

Congressman Raul Grijalva, Congressional District 7

Ruben Reyes, Congressman Raul Grijalva's Office

Michelle Crow, Congressman Raul Grijalva's Office

Richard Rhey, Southwest Fair Housing Council

Maritza Broce, Council Aide, Ward 1

George Pettit, Council Aide, Ward 3

Max Torres, Council Aide, Ward 4

Roger Carrillo, Council Aide, Ward 6

Jim Cameron, City of Tucson Budget & Research Department

Julie Edmond-Mares, City of Tucson Budget & Research Department

Ana Kelley, City of Tucson Budget and Research Department

Anna Sanchez, City of Tucson Department of Urban Planning & Design

Ron Koenig, City of Tucson Community Services Department

Fred Gray, City of Tucson Parks & Recreation Department

Pat McGrath, City of Tucson Parks & Recreation Department

Andrea Ibanez, City of Tucson Department of Neighborhood Resources

Les Hunter, City of Tucson Community Services Department

Art Eckstrom, Pima County Community Services Department – Employment & Training

Dorothée Harmon, Pima County Community Services Department – Employment & Training

Neal Cash, Community Partnership of Southern Arizona

Pat Benchik, COPE Behavioral Services

Ricardo Jasso, Amistades, Inc.

Pastor Grady Scott, Grace Temple Church

Rev. John Fife, Retired

Eva Dong, Sunnyside Unified School District

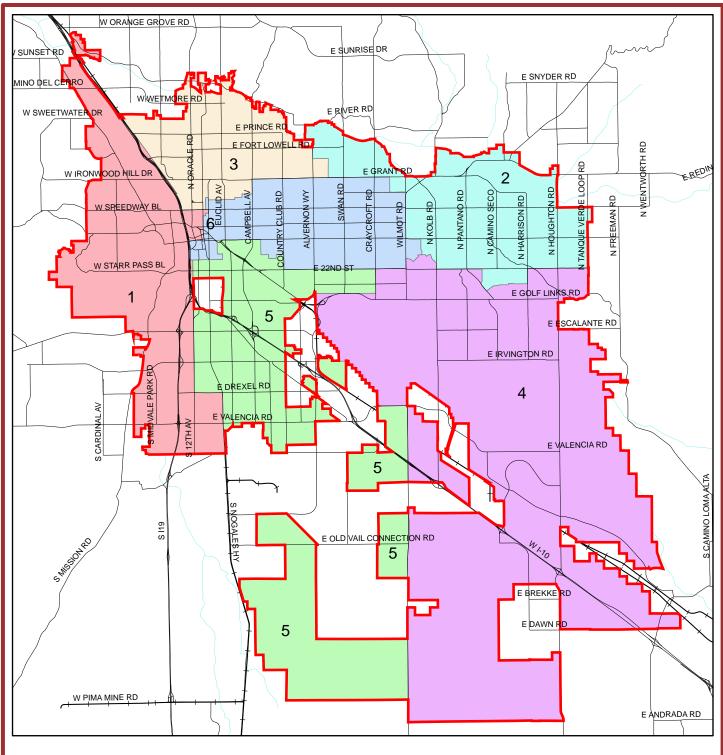
Dr. Raul Bejarano, Sunnyside Unified School District

Roger Pfeuffer, Tucson Unified School District

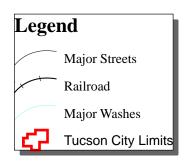
Dr. Vicki Balentine, Amphitheater School District

Dr. Nicholas Clement, Flowing Wells School District

And with very special thanks to my staff at the Ward 5 office: Barbara Jordan, Mark Kerr, Melinda Jacobs, Abe Marques and with a hearty and huge thank you to Mary Fimbres for working with me to morph, reformat, think through and organize the entire evolution of this document. Her eyes crossed months ago!



City of Tucson Wards









This map and other information have been complied for preliminary and general purposes only. They are not intended to be complete and accurate for any other purposes. Please refer to officially adopted Ordinances and Maps.

Last updated: December 29, 2006
Data Source: ms\D\arcview\wards.mxd



Published: 02.20.2007

Define problem with precision before fixing it

Our view: Councilman Steve Leal's report gives policy makers sound advice

Councilman Steve Leal and his staff have pulled together a detailed report that shows the parts of Tucson with the greatest social problems.

The report would be invaluable to the city's decision-makers — if anybody takes the time to slog through it.

The report, "City of Tucson Poverty & Urban Stress," is built around the idea of prevention — the premise being that society as a whole can benefit if public and private funds are directed to those areas where there is documented need.

But first, Leal says, with considerable logic, we must come up with the hard data to verify where the problems are so that we can direct public money to programs in specific areas where it will make the biggest difference.

The data collected by Leal's staff is broken down by the city's six wards.

Of course, the evidence that some parts of the city are better off than others is, at least anecdotally, obvious. For example, we typically see fancier cars and bigger homes in Ward 2, which extends roughly from North Swan Road southeast to Harrison Road and East 22nd Street, than we do in Ward 3, which includes the neighborhoods from Flowing Wells east to the Dodge-Flower area, which is notorious for its meth traffic.

It doesn't take a sociologist with a doctorate to confirm the observation attributed to Sophie Tucker (and many others), that "I've been rich. I've been poor. Rich is better." But it does take some digging to show the connection between education, poverty, crime, domestic violence and what it means to be poor, which is one of the important achievements in this report.

Leal has taken the anecdotal evidence and given it some teeth, showing, for example, that households in Ward 2 had a per capita income of \$22,644 in 2005, compared with \$15,127 per capita in the Ward 3 and \$10,518 per capita in Ward 5 the South Side, which includes the neighborhoods that Leal represents.

Using numerous easy-to-read bar charts, the report delineates all of the city's social problems, ranging from high school dropout rates to unemployment rates, broken down geographically.

It shows where most of the city's welfare money is going and which neighborhoods get the most food-stamp assistance.

Not surprisingly, relatively few residents in the upscale Sam Hughes Neighborhood, east of the University of Arizona, are on welfare assistance, but just the opposite is true in the South Side neighborhoods, which have the highest number of unemployed residents.

All of the information in Leal's report was extracted from public sources and much of it reflects previously published data in a city of Tucson document called the Neighborhood Stress Index, released in late 2002 and based on information gathered in the 2000 census.

Leal would like to see the data compiled in both reports integrated in the city's Strategic Plan, which is a blueprint that, more or less, guides political decisions about where and how public money will be spent.

Because of the way this report identifies problems, it should provide an important tool for budget-makers. As Leal said of the report in his cover letter to the City Council, "With this we can start to monitor and fund efforts that focus on these conditions. We simply have to know if things are getting better or worse."

Leal's motivation for compiling this report was, to some extent, a frustration with seeing the city address social problems using what he called "a 19th-century model," which he defines as "a lot of chasing the bad guy mixed with little charity."

An illustration of this model's imperfections can be seen in the budget for the Tucson Police Department. That budget nearly doubled between 1990 and 2000, moving from \$52 million to nearly \$100 million, or 14.3 percent of the city's overall budget.

"We cannot arrest our way out of this," Leal said. "You can arrest one batch, even a generation, but if left unchanged, the conditions that created the last group will simply make a new one. We cannot simply keep shoveling sand against the

in the previous year, both to measure and evaluate the success of the city's investment.

Page 2 of 2

parents, affordable child care in the neighborhoods where it's needed most, more funds for drug and alcohol treatment and rehabilitation, more money for programs that affect single women with children, and more refined statistics that define needs based on gender and ethnicity. Finally, he proposed the city conduct an annual forum with service providers and others to examine what has been done

This report is thoughtful and provocative. It also represents a rational approach to problem-solving and budgeting and should be used as a basis for future policy decisions.

All content copyright © 1999-2006 AzStarNet, Arizona Daily Star and its wire services and suppliers and may not be republished without permission. All rights reserved. Any copying, redistribution, or retransmission of any of the contents of this service without the expressed written consent of Arizona Daily Star or AzStarNet is prohibited.

POVERTY & URBAN STRESS

I. TABLE OF CONTENTS

II. CRIME

- 1. City of Tucson Burglaries
- 2. 2003 City of Tucson Burglaries by Ward
- 3. 2003 City of Tucson Burglary Percentages by Ward
- 4. Sexual Assault Incidents 2003-2005
- 5. Domestic Violence Incidents 2003-2005
- 6. Registered Sex Offenders 2006
- 7. TPD Arrestees 2005 & 2006
- 8. Pima County Juveniles Arrested (10/7/05 7/6/06)
- 9. Arrestees Booked into Pima County Jail 2005 & 2006
- 10. City of Tucson Public Safety Budgets

III. EDUCATIONAL ATTAINMENT

- 11. High School Dropout Rate 2005
- 12. Educational Attainment 1990-2005
- 13. Educational Attainment (Percent with Diploma / Degree) 1990-2005
- 14. Elementary School National School Lunch Program Free & Reduced Lunch Report, March 2006
- 15. Elementary School National School Lunch Program Free & Reduced Lunch Report (%), March 2006
- 16. High School National School Lunch Program Free & Reduced Lunch Report, March 2006
- 17. High School National School Lunch Program Free & Reduced Lunch Report (%), March 2006
- 18. Number of Tucsonans over 25 Lacking a High School Diploma-2000
- 19. Percentage of Tucsonans over 25 Lacking a High School Diploma-2000
- 20. 16-19 Year Olds, Not in School and Having No Diploma 1990-2000

IV. FEES / TAXES

- 21. Existing \$2 per Month Brush & Bulky Fee
- 22. \$12.00 per Month Trash Fee \$144 Annually

- 23 Proposed 2% Monthly Renters Tax Annualized
- 24. Revenues from Rental Tax, Trash Fee & Brush & Bulky Fees
- 25. Regressive Tax Indicator

V. FINANCIAL INSTITUTIONS

- 26. Check Cashing / Payday & Car Title Loan Companies
- 27. Check Cashing / Payday & Car Title Loan Companies (Percentage)
- 28. Banks 2003
- 29. Banks 2003 (Percentage)
- 30. Credit Unions
- 31. Credit Unions (Percentage)
- 32. Percentage of Check Cashing / Payday & Car Title Loan Companies Banks & Credit Unions

VI. HOUSING

- 33. Number of Single Family Detached Units
- 34. Number of Single Family Detached Units (Percentage)
- 35. Predatory Lending 2002 City of Tucson Foreclosures
- 36. Predatory Lending 2002 City of Tucson Foreclosures (Dollar Value)
- 37. Home Ownership Rates
- 38. Median Value Owner Occupied Housing
- 39. 2000 Affordable Housing by Ward (City of Tucson Units)
- 40. 2005 Affordable Housing by Ward (Total # of Units 10,480)
- 41. Tucson Affordable Housing (City of Tucson & Local Non-Profit Agency Units)

VII. INCOME RANGES

- 42. Per Capita Income, 1990-2000
- 43. Median Family Income, 1990-2005

VIII. LABOR FORCE

- 44. Civilian Labor Force, 2000
- 45. Civilian Unemployed by Ward, 2000
- 46. Civilian Unemployment, 2000-2005
- 47. Work Status Undetermined

IX. POPULATION & ETHNICITY

- 48. City of Tucson Population, 1990-2005
- 49. City of Tucson Population (Percentages), 1990-2005
- 50. Ethnicity by Ward, 2000

X. POVERTY STATUS

- 51. Single Parent Households, 2000
- 52. Persons for Whom Poverty Determined, 1990-2005
- 53. Tucsonans Living below Poverty, 2000
- 54. Percentage of Tucsonans Living below Poverty, 2000
- 55. City of Tucson Income Below Poverty
- 56. City of Tucson Income Below Poverty for Families
- 57. City of Tucson Income Below Poverty for Female Householder
- 58. City of Tucson Income Below Poverty (Families & Female Householder)
- 59. Number of Children & Seniors Living Below Poverty Level, 2000
- 60. Percentage of Children & Seniors Living Below Poverty Level, 2000
- 61. Food Stamps Annualized Based on Jan '04
- 62. Welfare: Annualized Based on Jan '04
- 63. Food Stamps & Welfare: Annualized Based on Jan '04

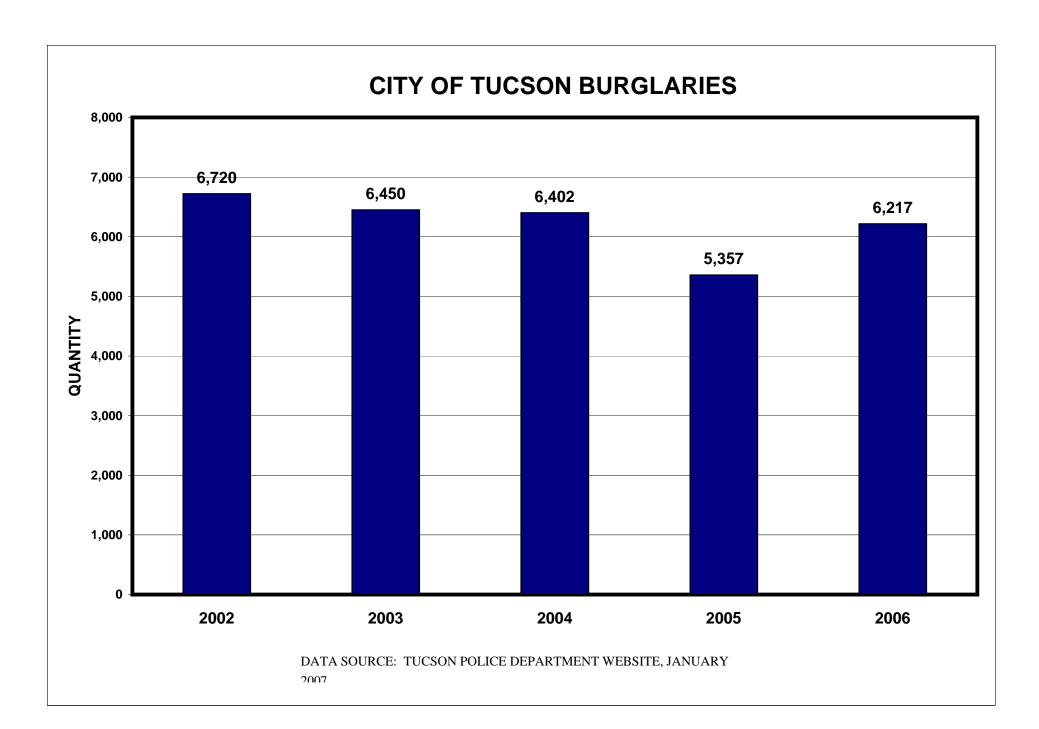
XI. YOUTH

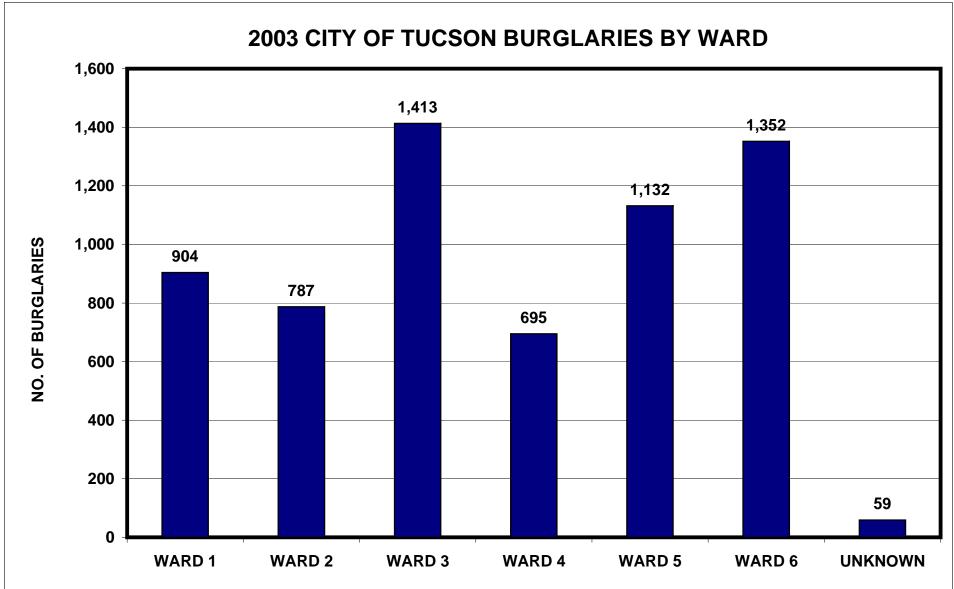
- 64. KIDCO Participants & Expenditures
- 65. City of Tucson Youth Allocations
- 66. One Stop Youth Funding History
- 67. Pima County Summer Youth Employment Program
- 68. Pima County One Stop Center Career Services

XII. MENTAL HEALTH & SUBSTANCE ABUSE (CPSA

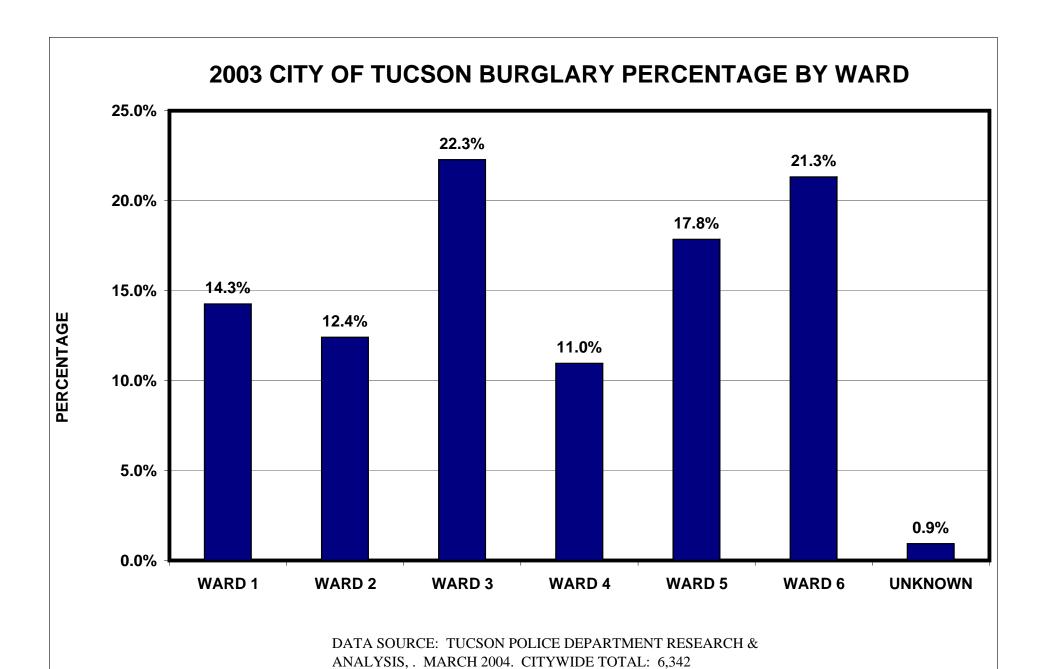
- 69. Enrollees in CPSA System
- 70. Number of Kids Enrolled in CPSA System

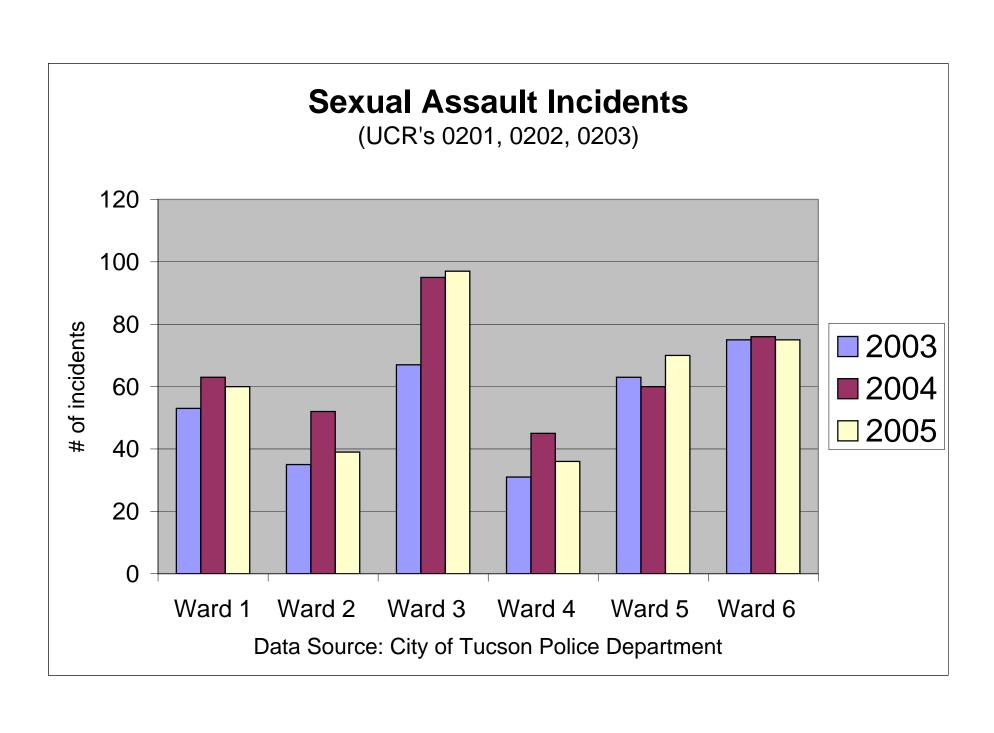
CRIME





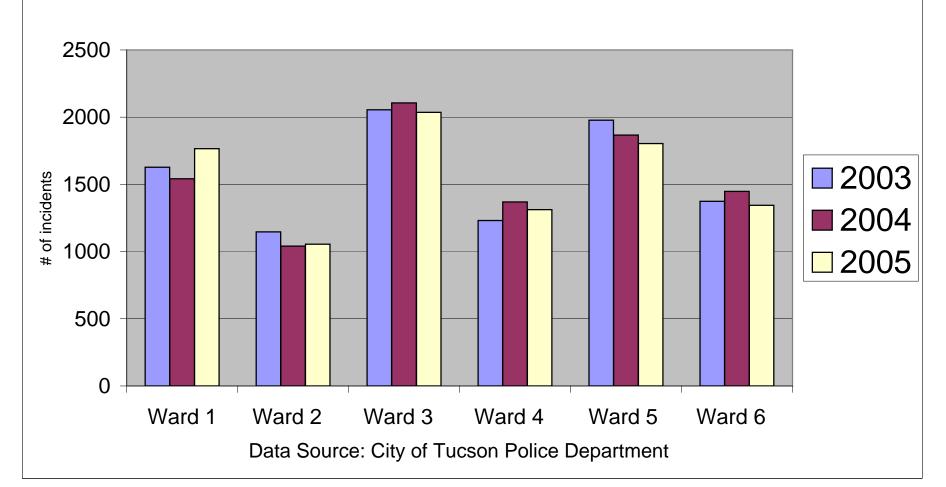
DATA SOURCE: TUCSON POLICE DEPARTMENT RESEARCH & ANALYSIS, . MARCH 2004. CITYWIDE TOTAL: 6,342



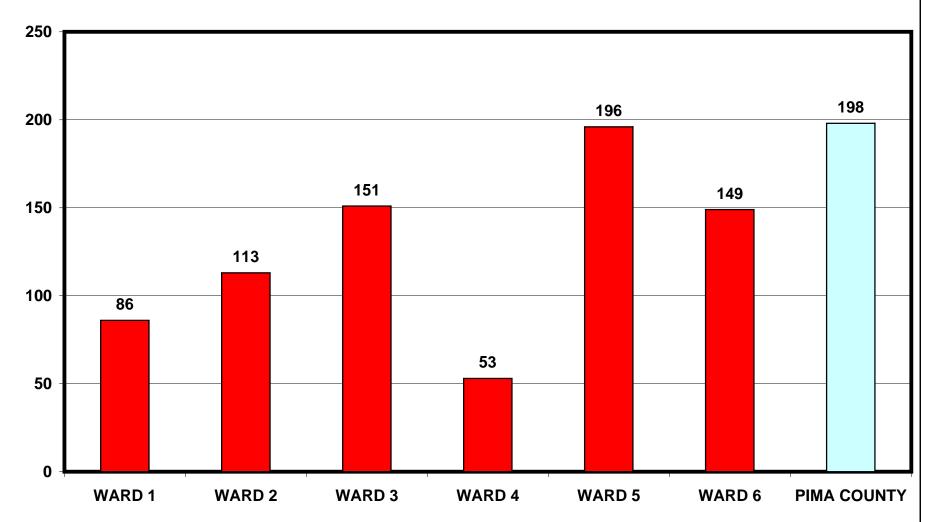




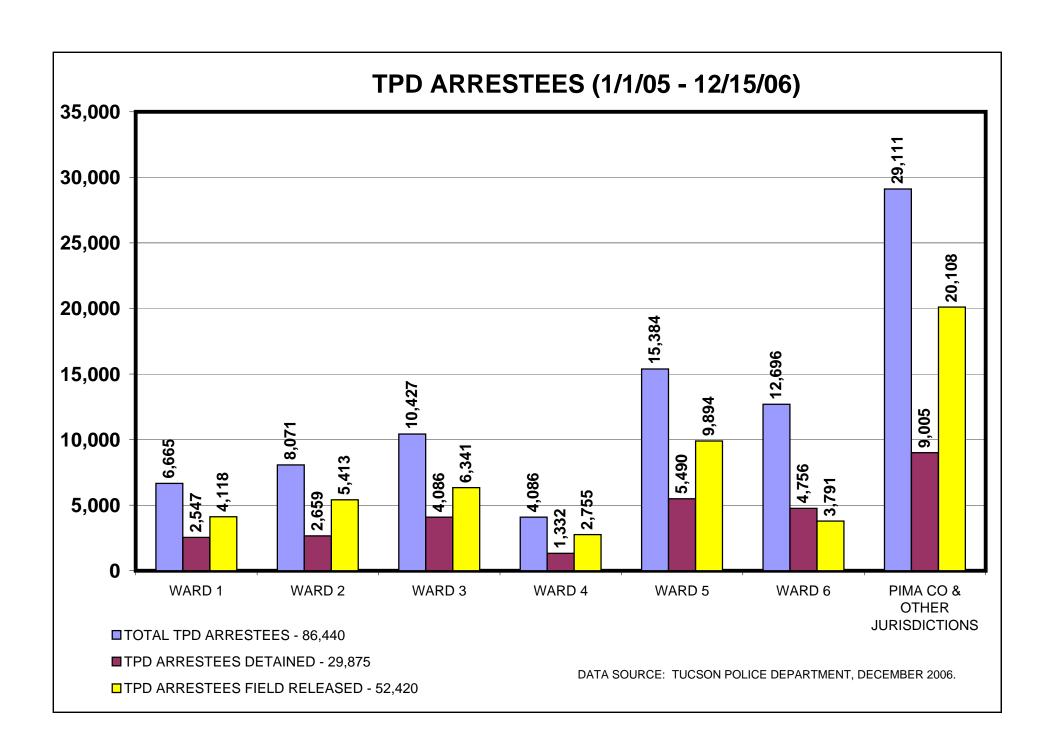
(UCRs 0413, 0911, 0912, 1412, 2015, 2411, 2416, 2614, 2615)



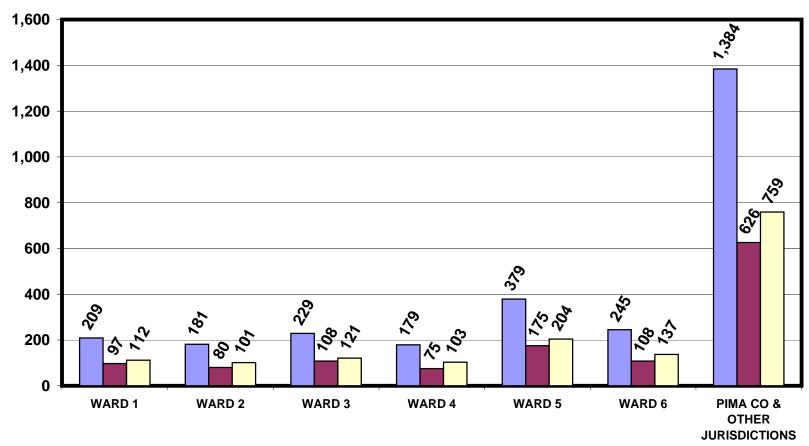




DATA SOURCE: TUCSON POLICE DEPARTMENT, DECEMBER 2006. THERE IS A TOTAL OF 946 SEX OFFENDERS ON THIS CHART. PER TPD, AN ADDITIONAL 74 HAVE NOT BEEN ASSIGNED.

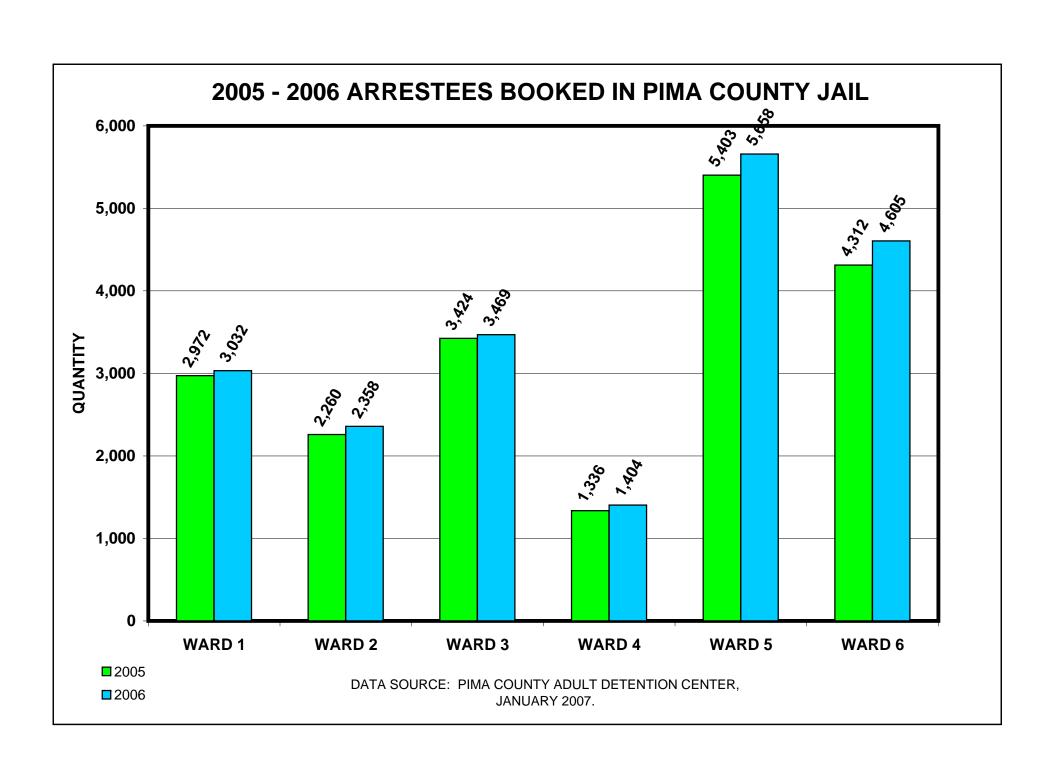


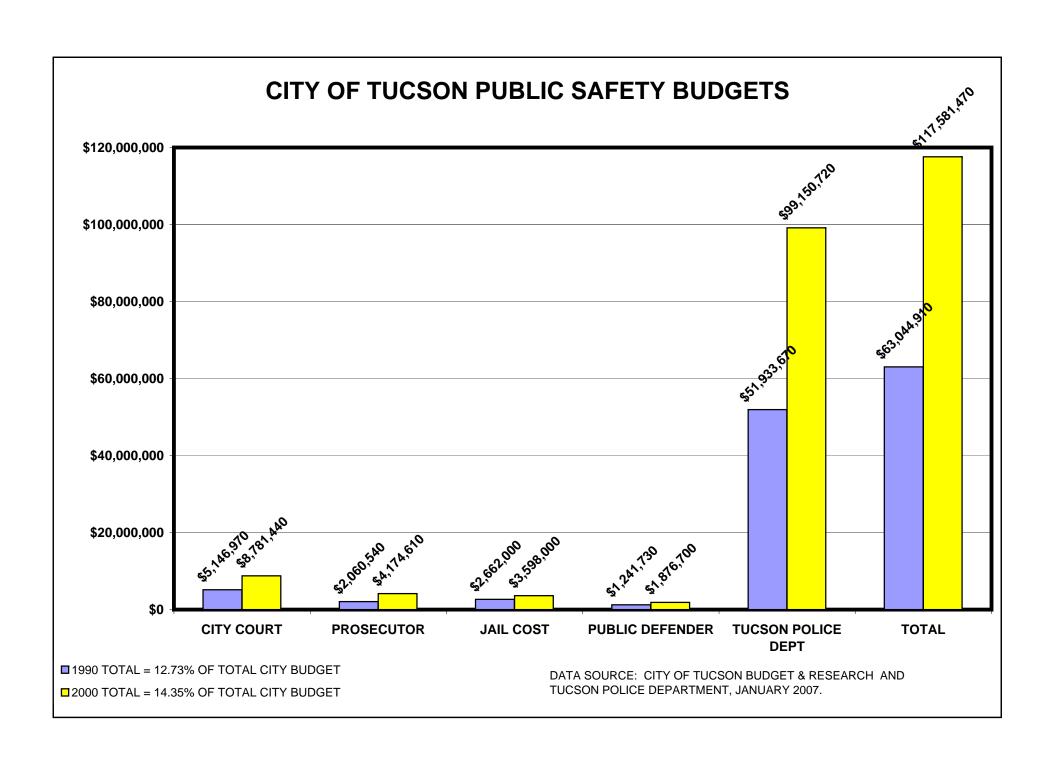




- ■TOTAL JUVENILES ARRESTED 2,806
- ■JUVENILES DETAINED 1,269
- □JUVENILES FIELD RELEASED 1,537

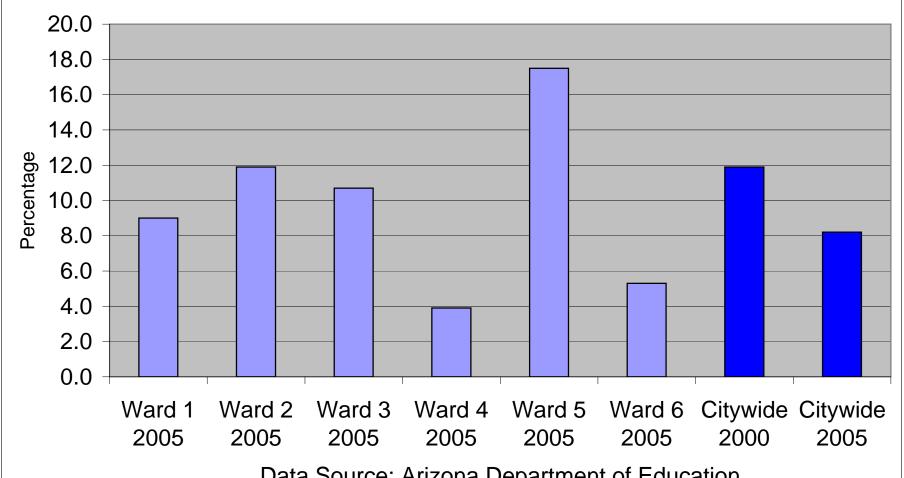
DATA SOURCE: PIMA COUNTY JUVENILE COURT, DECEMBER 2006





EDUCATIONAL ATTAINMENT

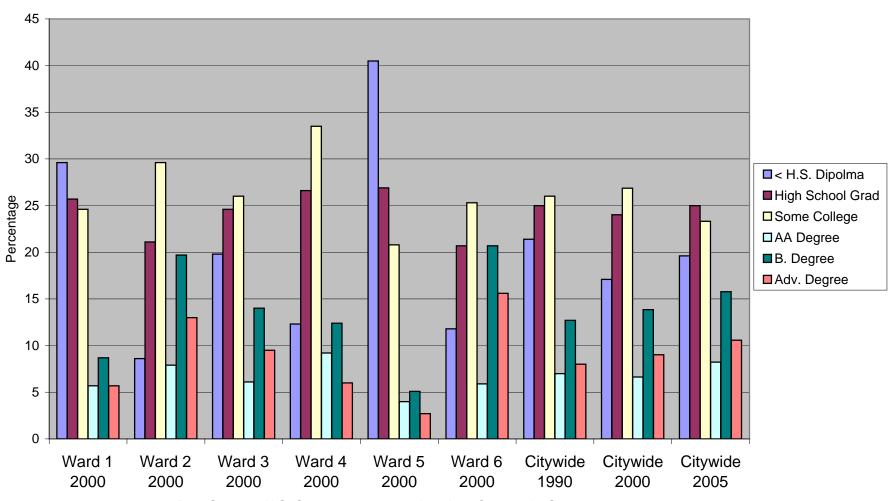




Data Source: Arizona Department of Education

^{*} Geographic data based on individual school dropout rates within the respective Wards

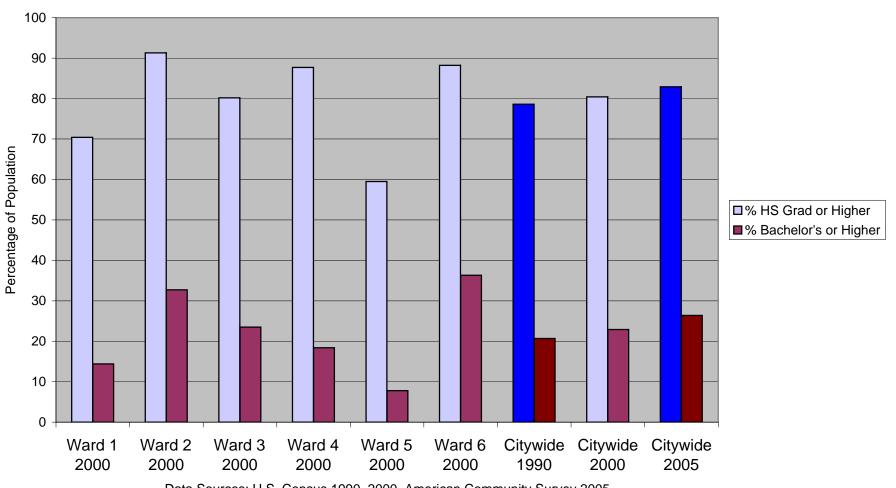
Educational Attainment



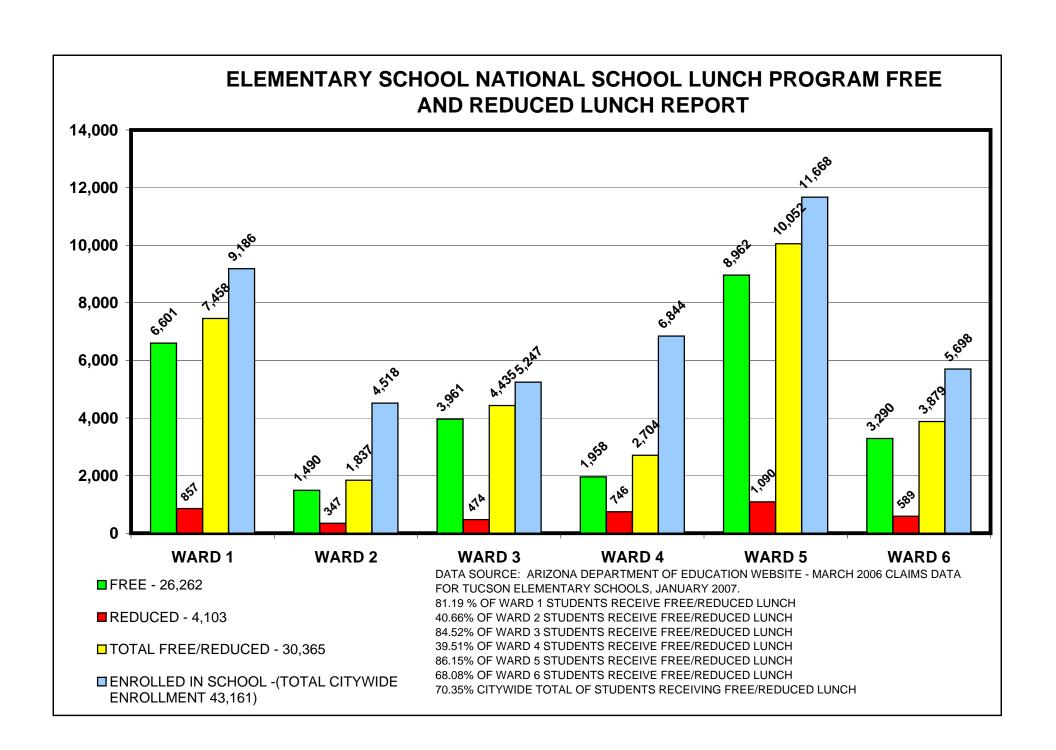
Data Sources: U.S. Census 1990, 2000, American Community Survey 2005

Educational Attainment

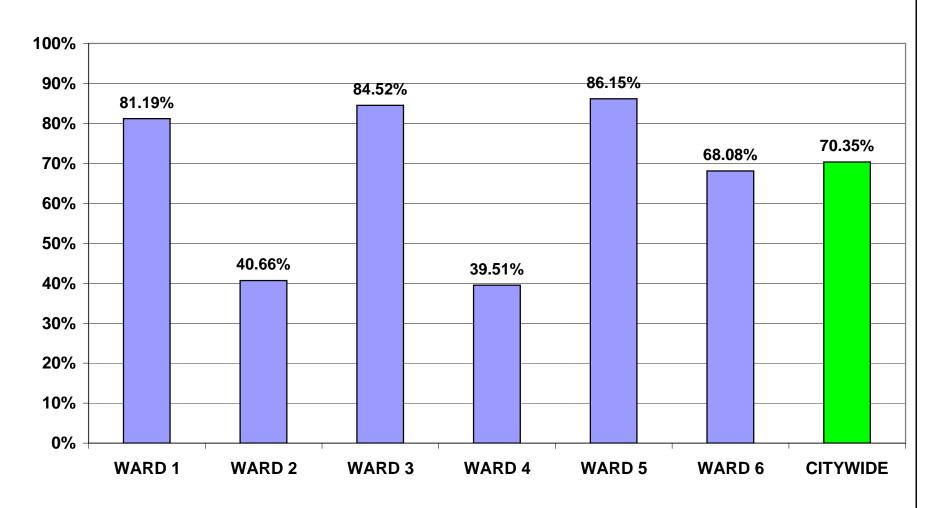
(Percent with Diploma / Degree)



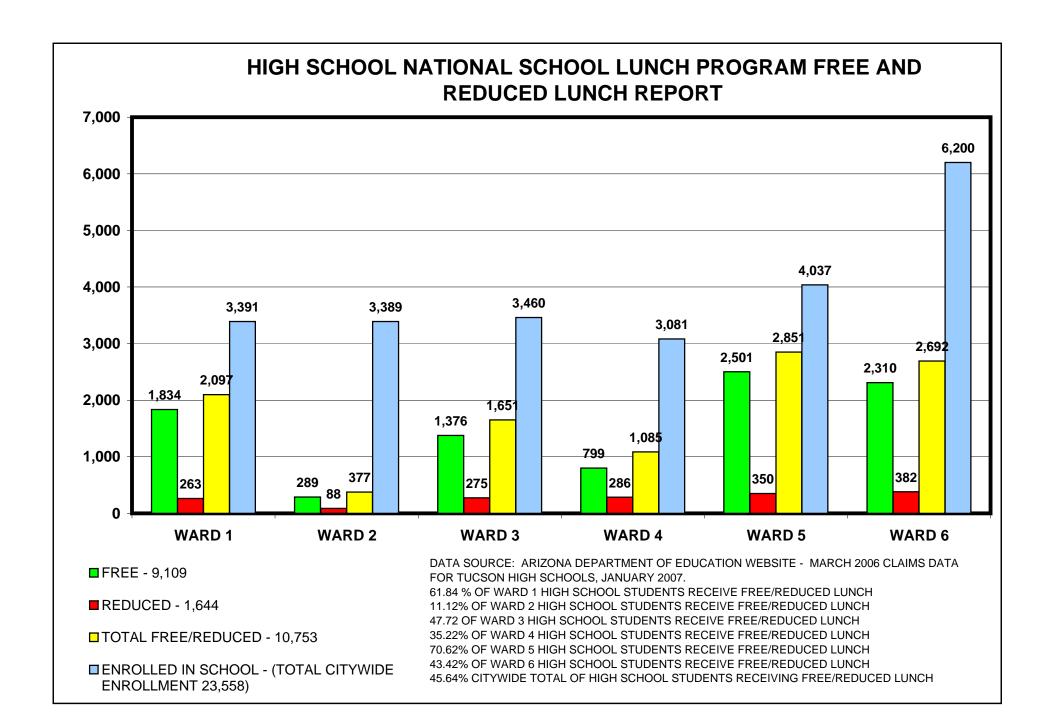
Data Sources: U.S. Census 1990, 2000, American Community Survey 2005



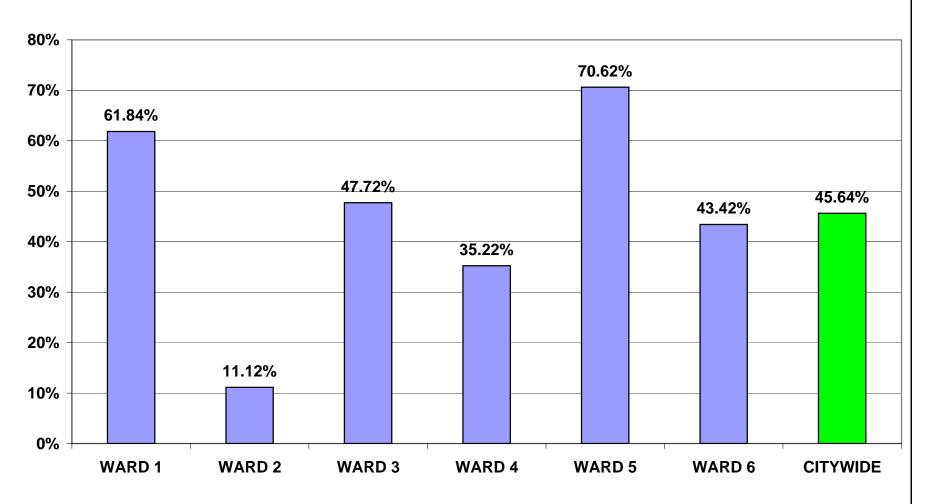
FREE AND REDUCED LUNCH REPORT (%)



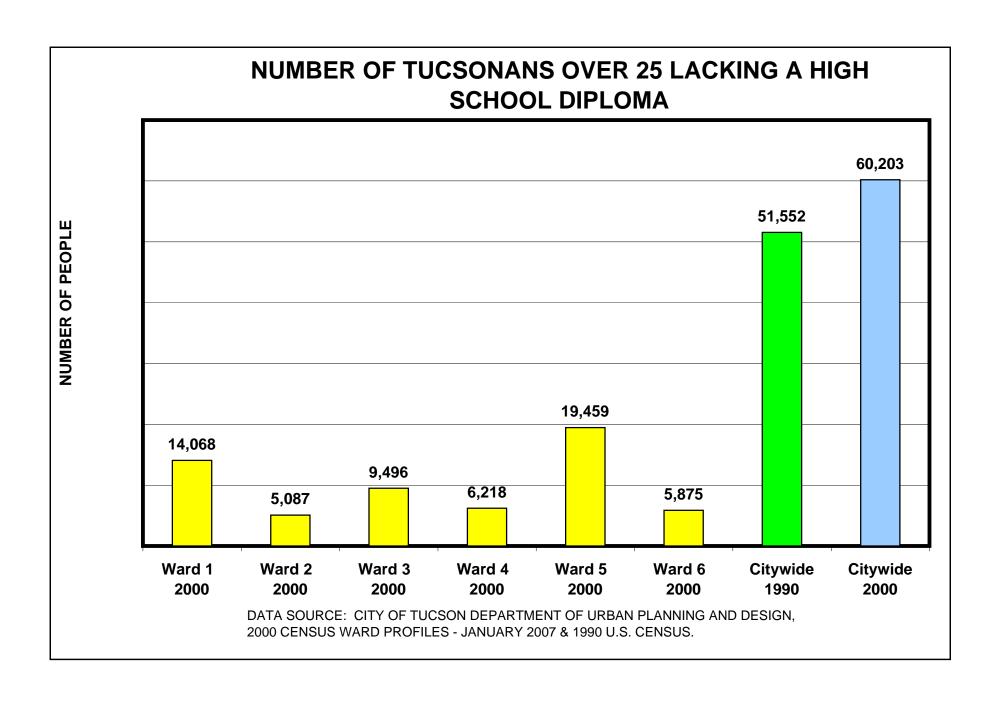
DATA SOURCE: ARIZONA DEPARTMENT OF EDUCATION WEBSITE - MARCH 2006 CLAIMS DATA FOR TUCSON ELEMENTARY SCHOOLS, JANUARY 2007.



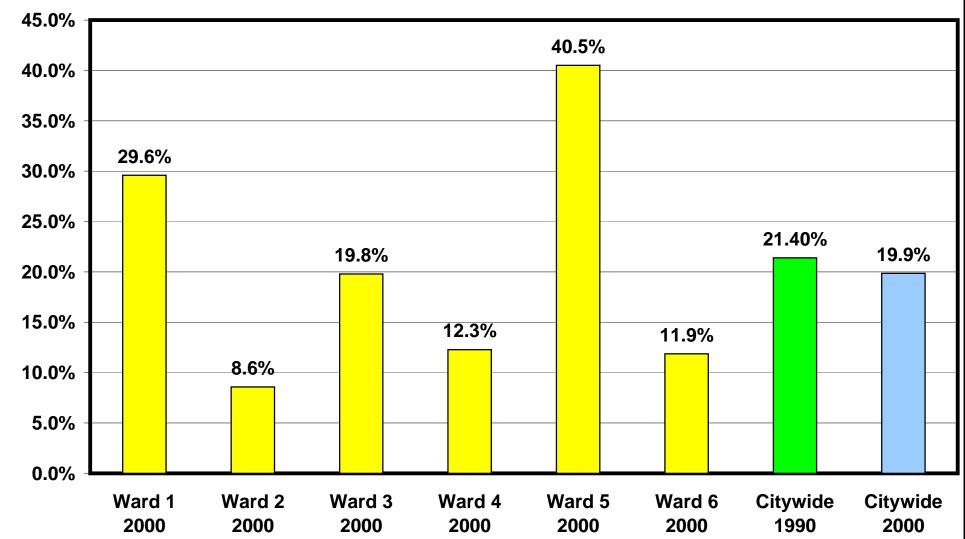
HIGH SCHOOL NATIONAL SCHOOL LUNCH PROGRAM FREE AND REDUCED LUNCH REPORT (%)



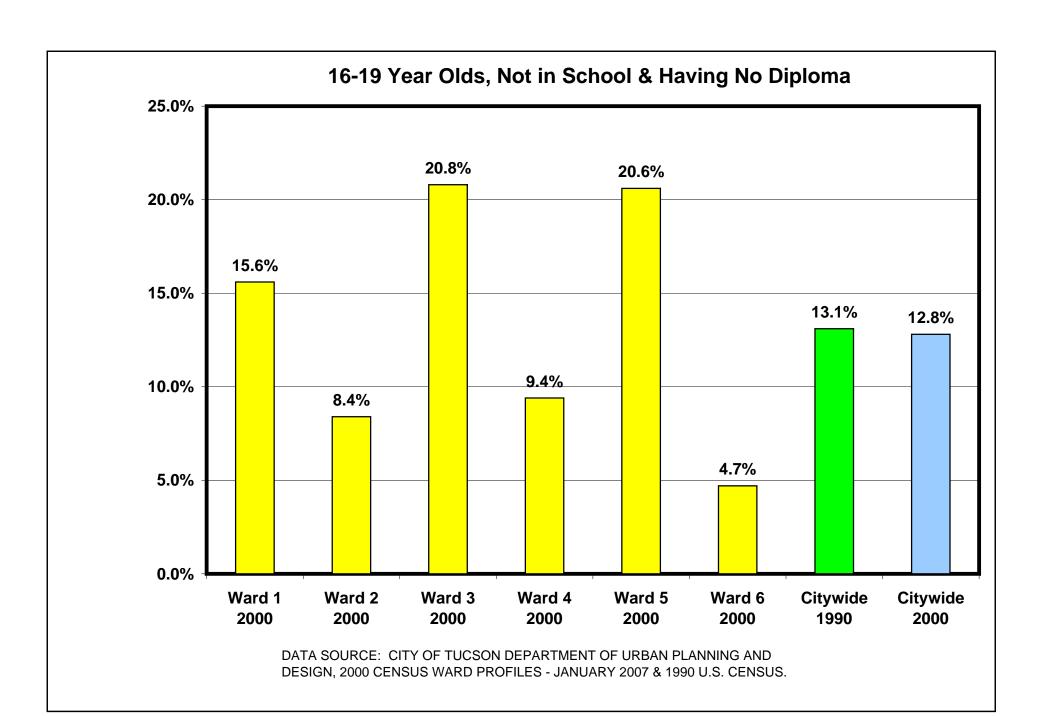
DATA SOURCE: ARIZONA DEPARTMENT OF EDUCATION WEBSITE - MARCH 2006 CLAIMS DATA FOR TUCSON HIGH SCHOOLS, JANUARY 2007.



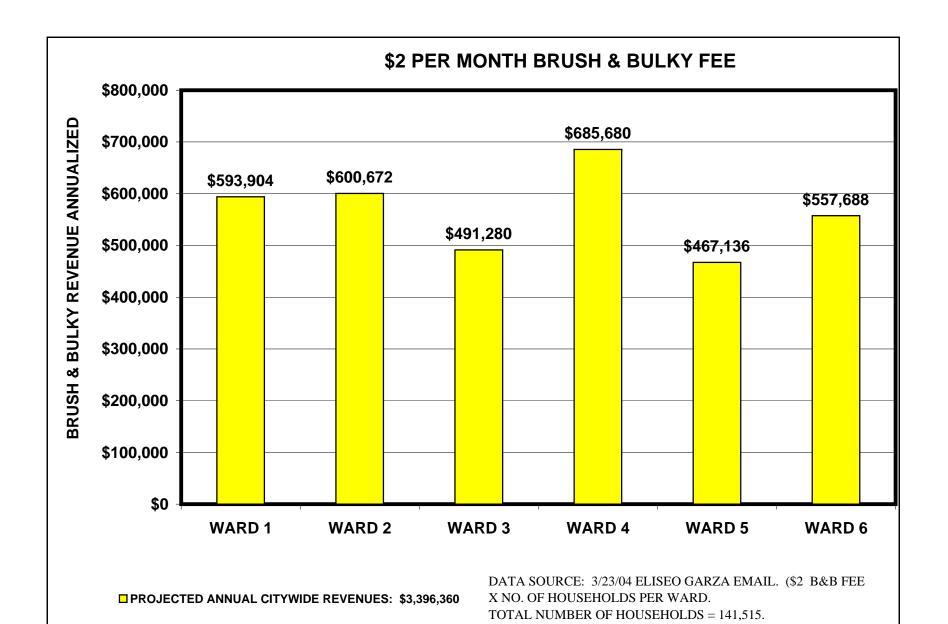


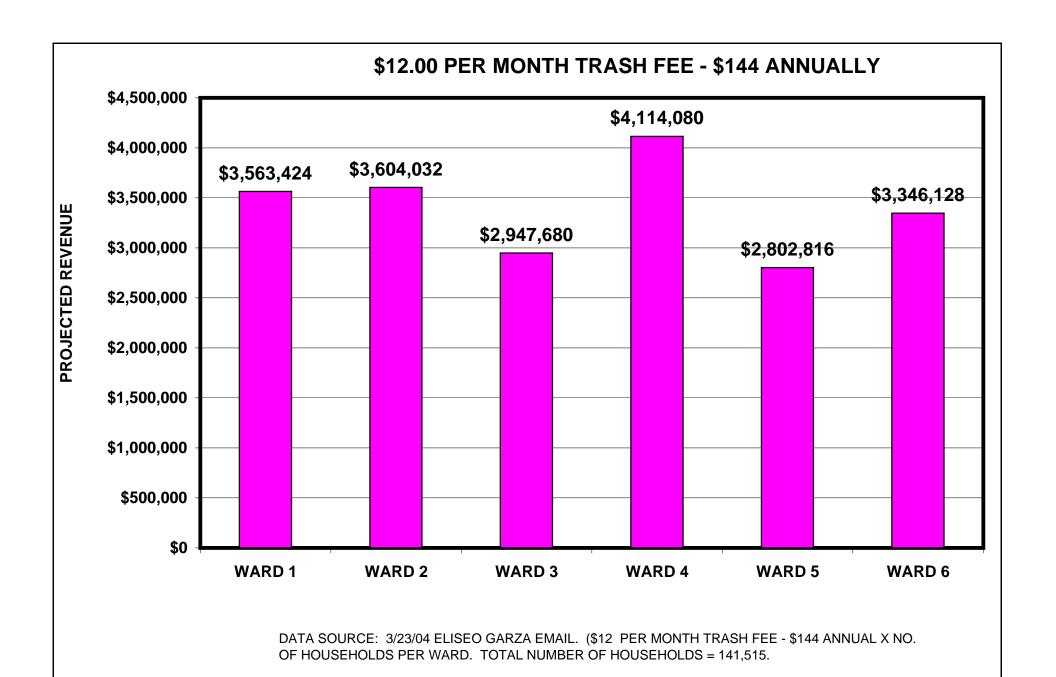


DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 2000 CENSUS WARD PROFILES - JANUARY 2007 & 1990 U.S. CENSUS. (WARD TOTAL DIVIDED BY CITYWIDE TOTAL TO GET PERCENTAGE FOR EACH WARD.)

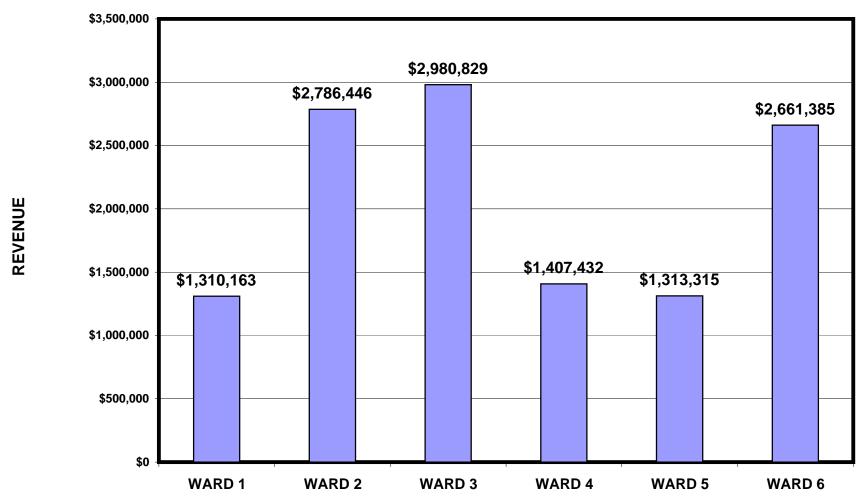


FEES / TAXES



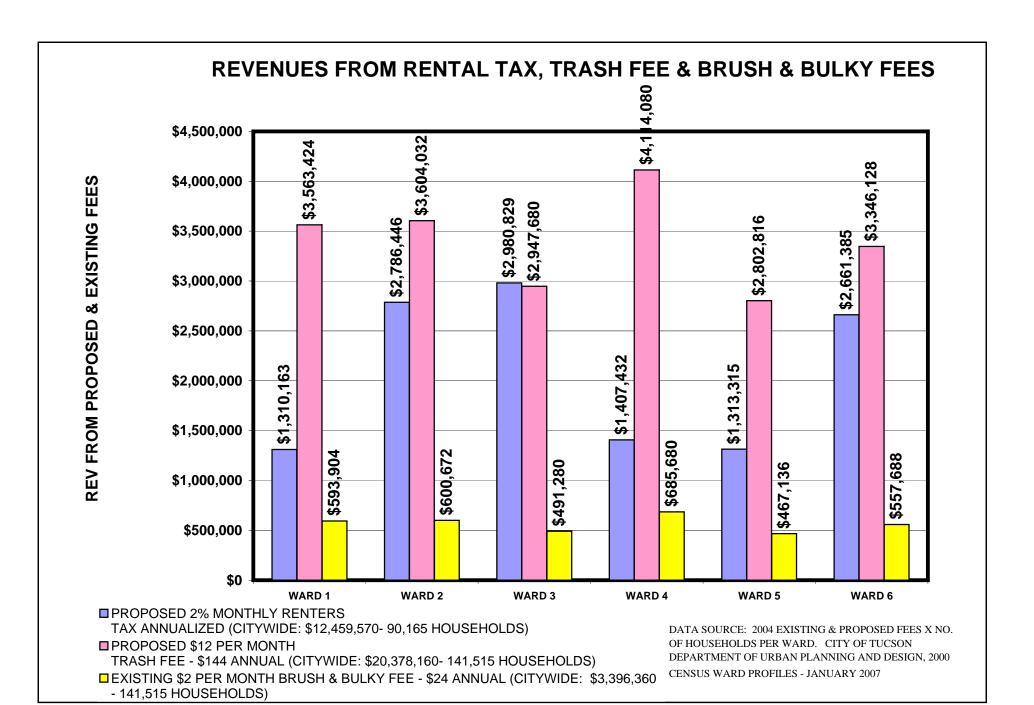


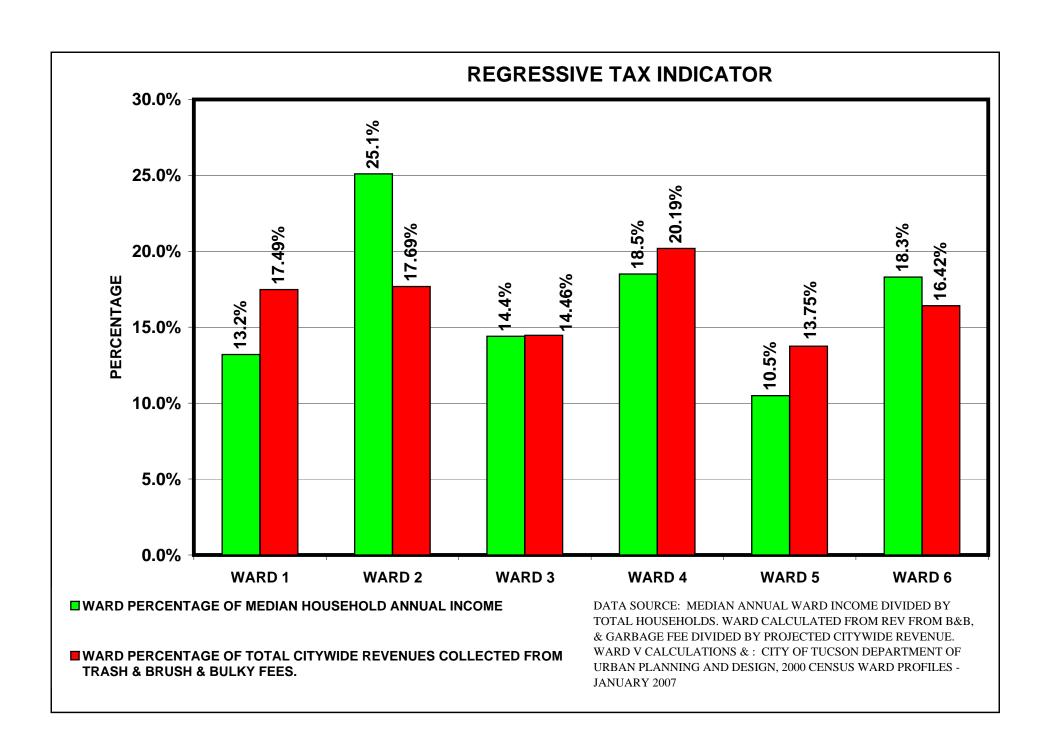




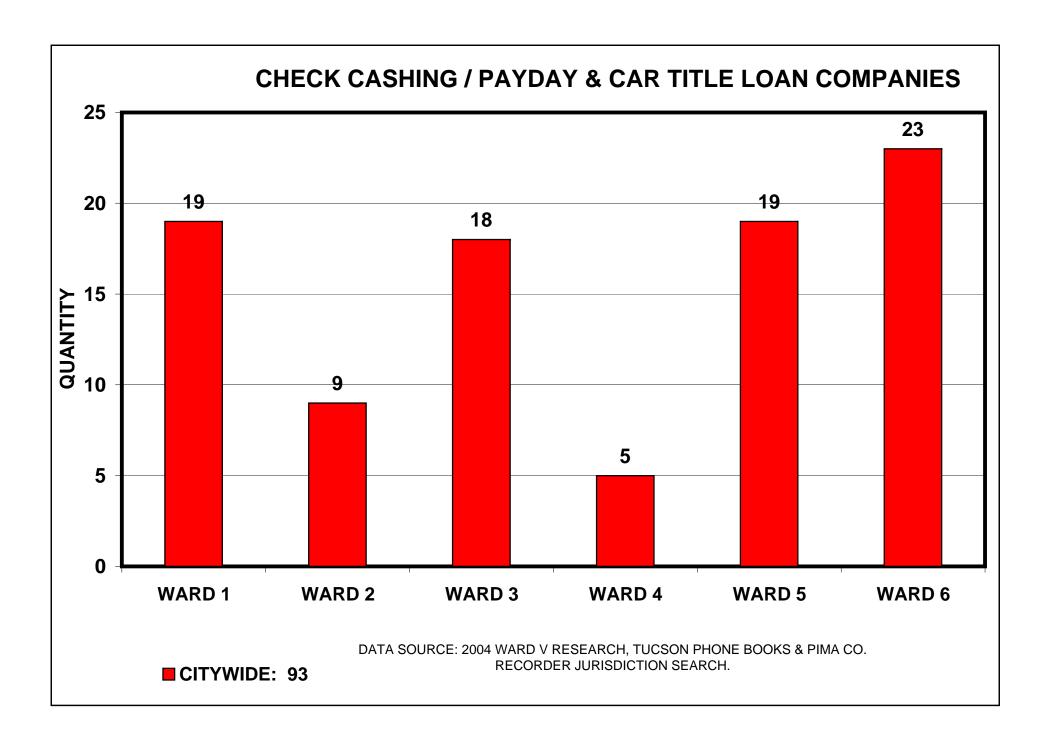
■ PROPOSED 2% MONTHLY RENTERS TAX ANNUALIZED (CITYWIDE: \$12,459,570-90,165 HOUSEHOLDS)

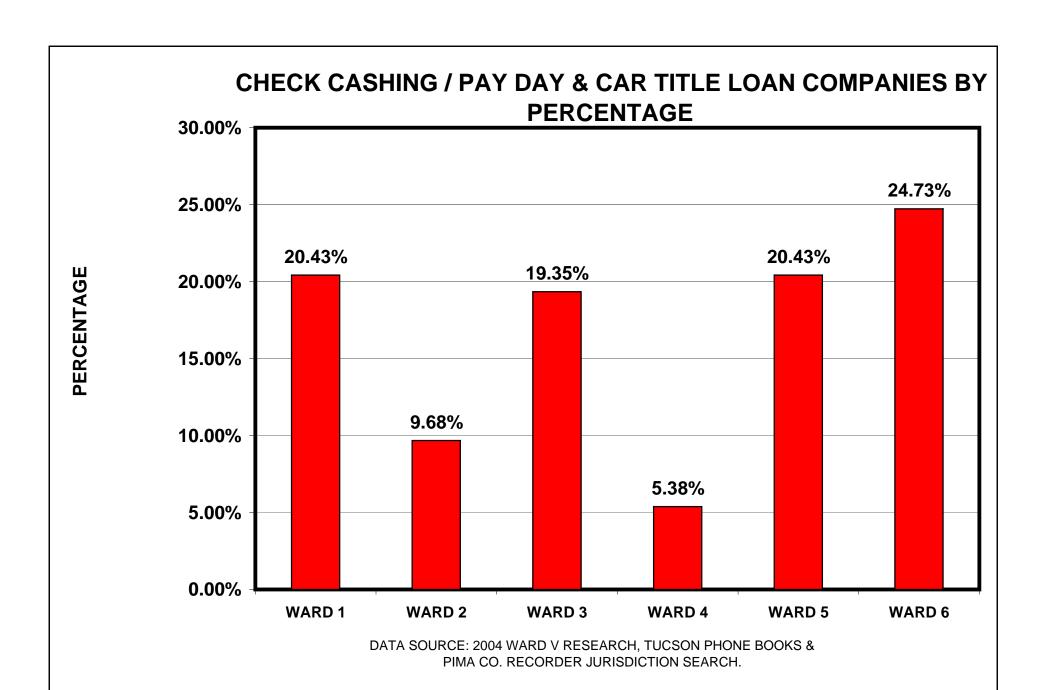
DATA SOURCE: CALCULATION = 2% TIMES THE NUMBER OF RENTER-OCCUPIED UNITS TIMES MEDIAN GROSS RENT OF RENTER-OCCUPIED UNITS FROM CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 2000 CENSUS WARD PROFILES - JANUARY 2007.

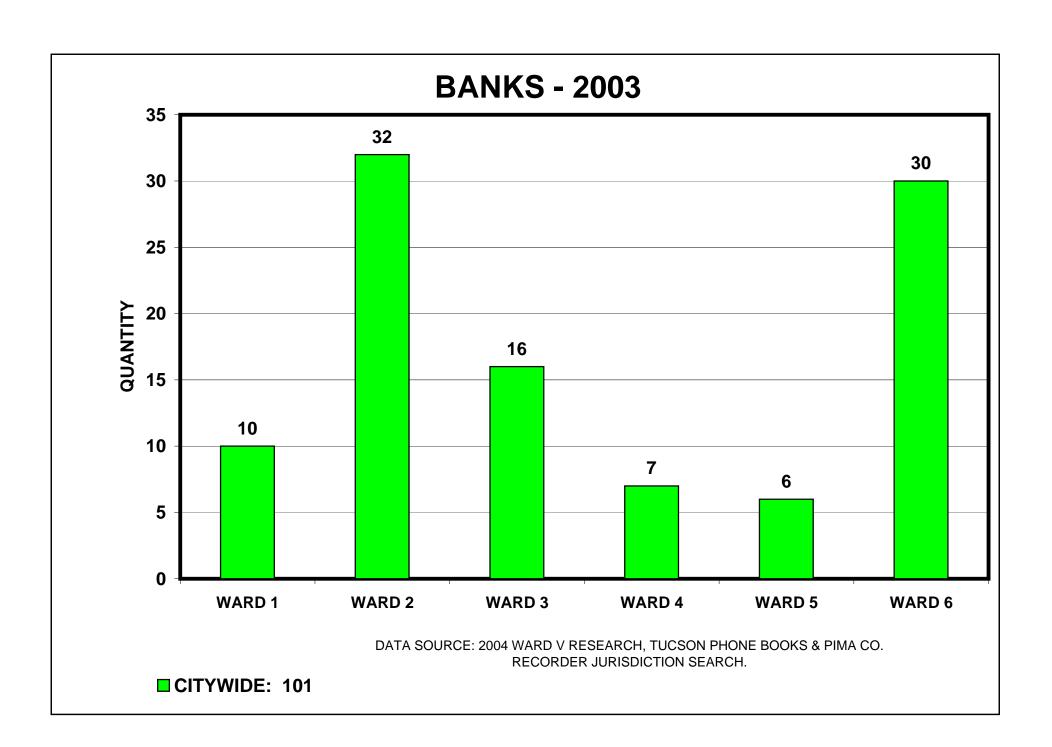


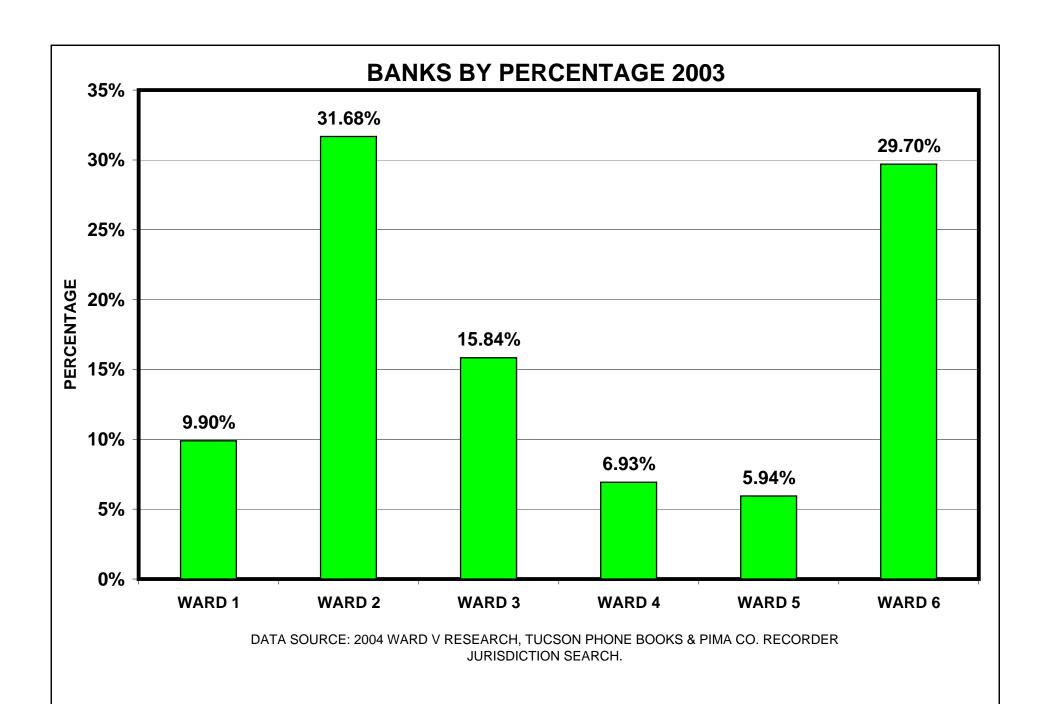


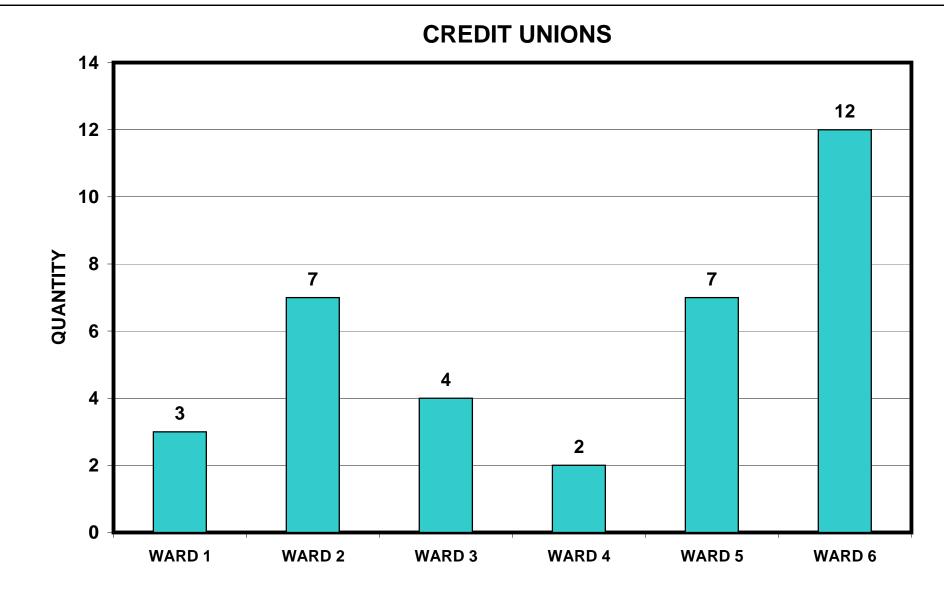
FINANCIAL INSTITUTIONS





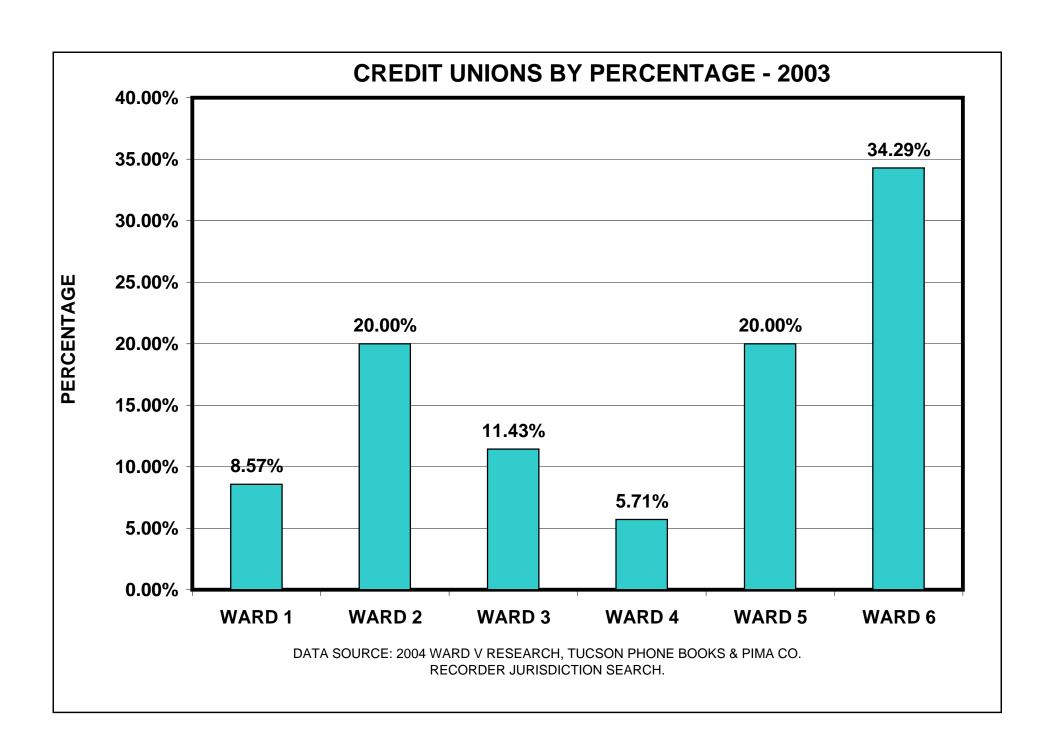




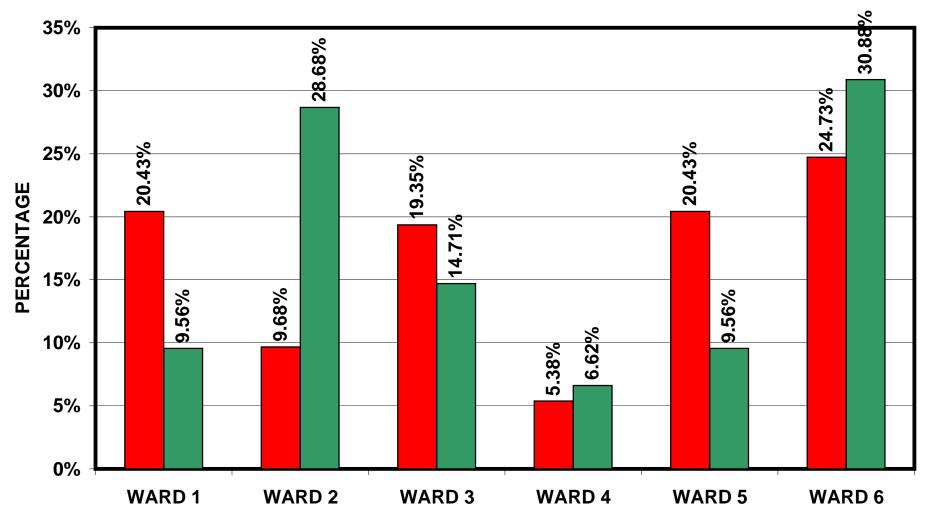


DATA SOURCE: 2004 WARD V RESEARCH, TUCSON PHONE BOOKS & PIMA CO. RECORDER JURISDICTION SEARCH.

■ CITYWIDE: 35





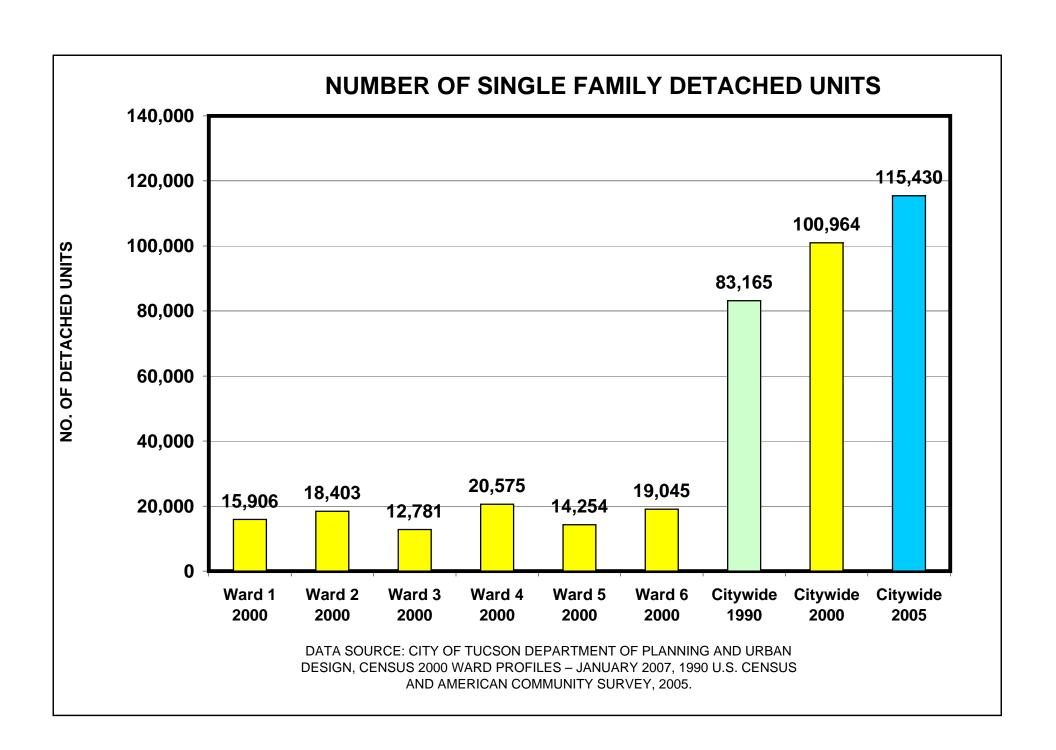


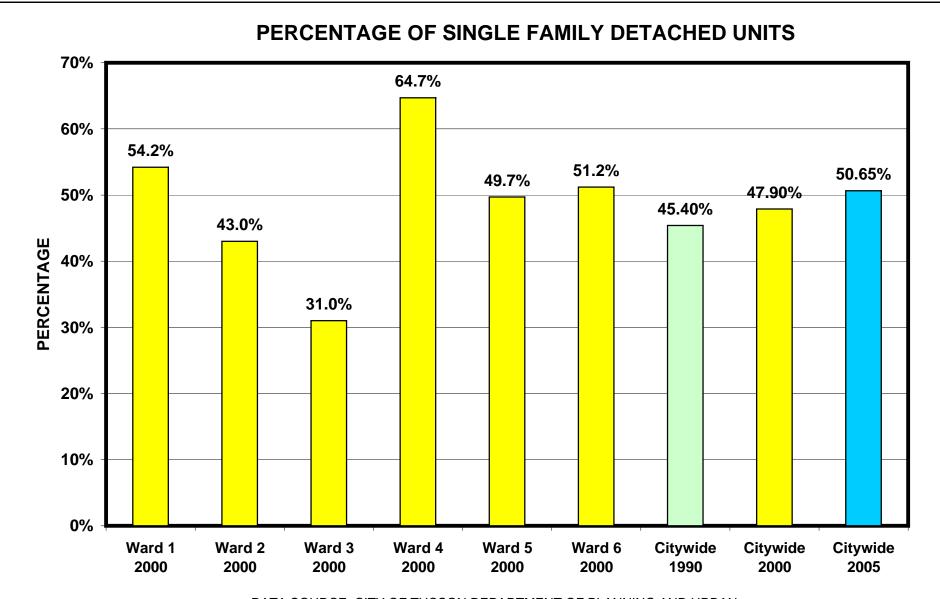
■ CK CASHING/PAY DAY & CAR TITLE LOAN COS.

■ BANKS/CREDIT UNIONS

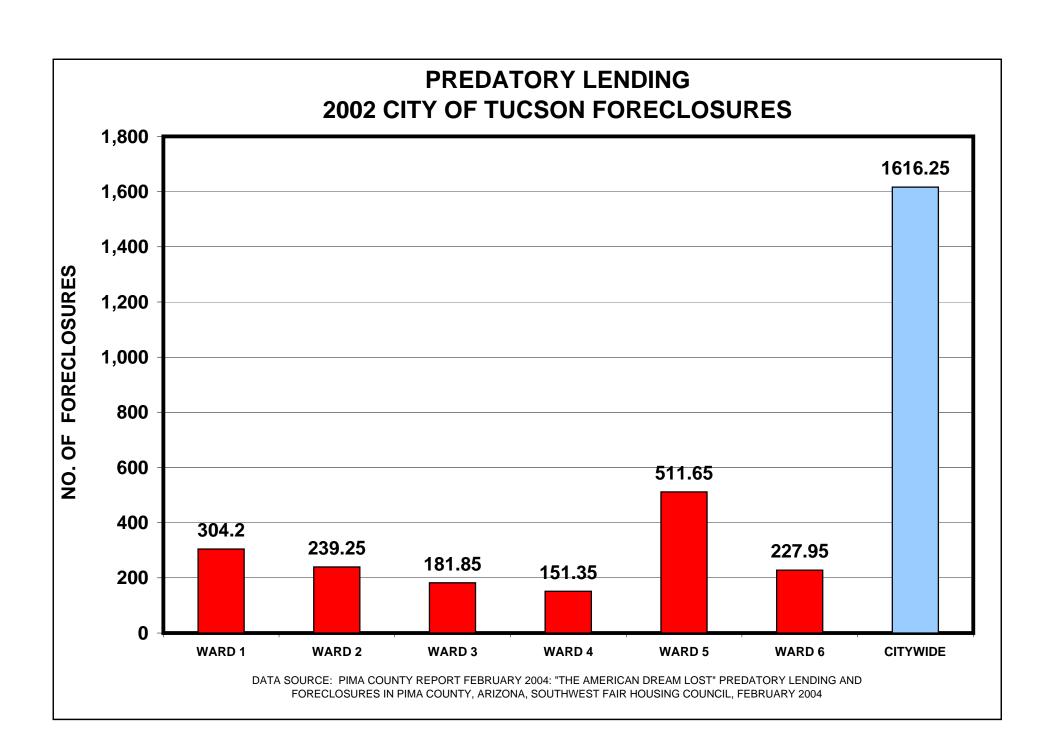
DATA SOURCE: 2004 WARD V RESEARCH, TUCSON PHONE BOOKS & PIMA CO. RECORDER JURISDICTION SEARCH.

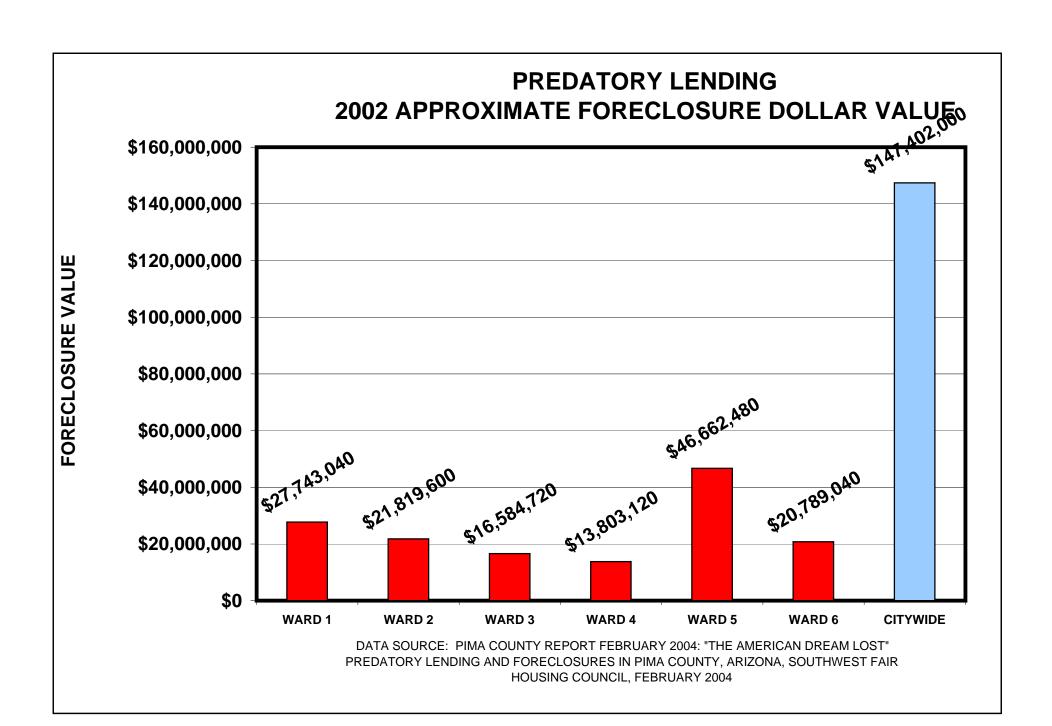
HOUSING



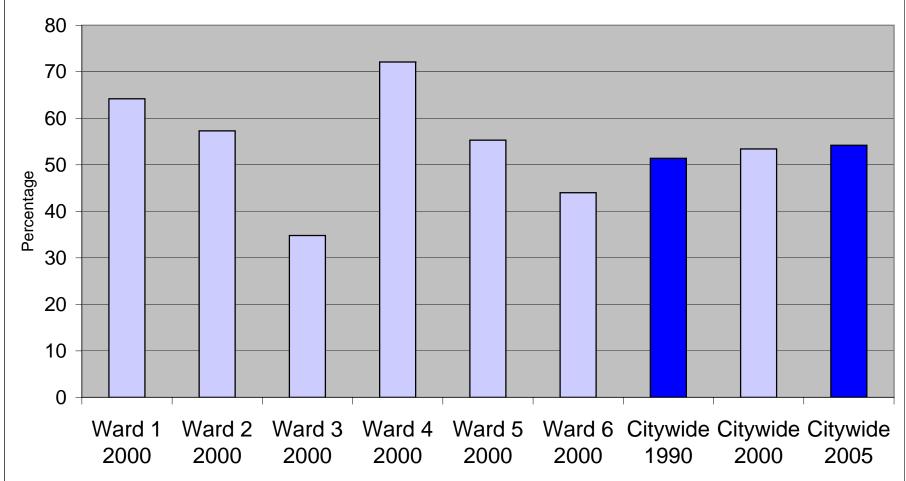


DATA SOURCE: CITY OF TUCSON DEPARTMENT OF PLANNING AND URBAN DESIGN, CENSUS 2000 WARD PROFILES – JANUARY 2007, 1990 U.S. CENSUS AND AMERICAN COMMUNITY SURVEY, 2005.



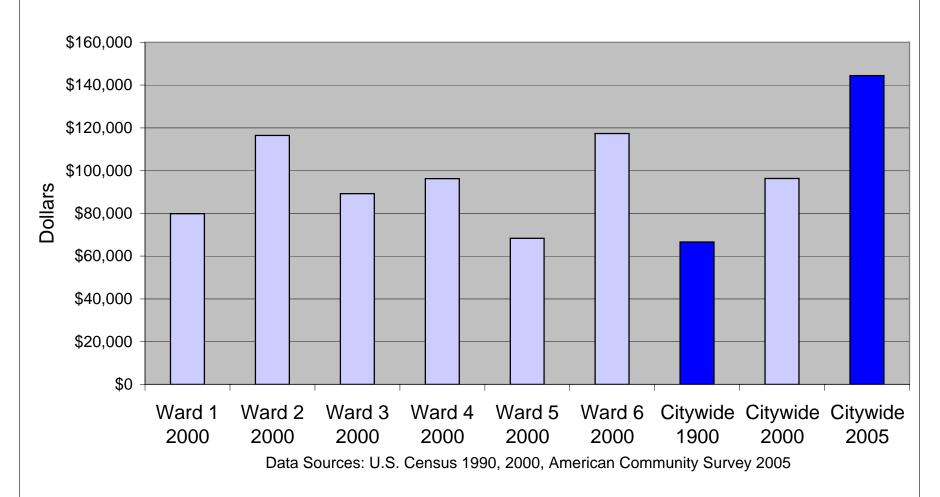


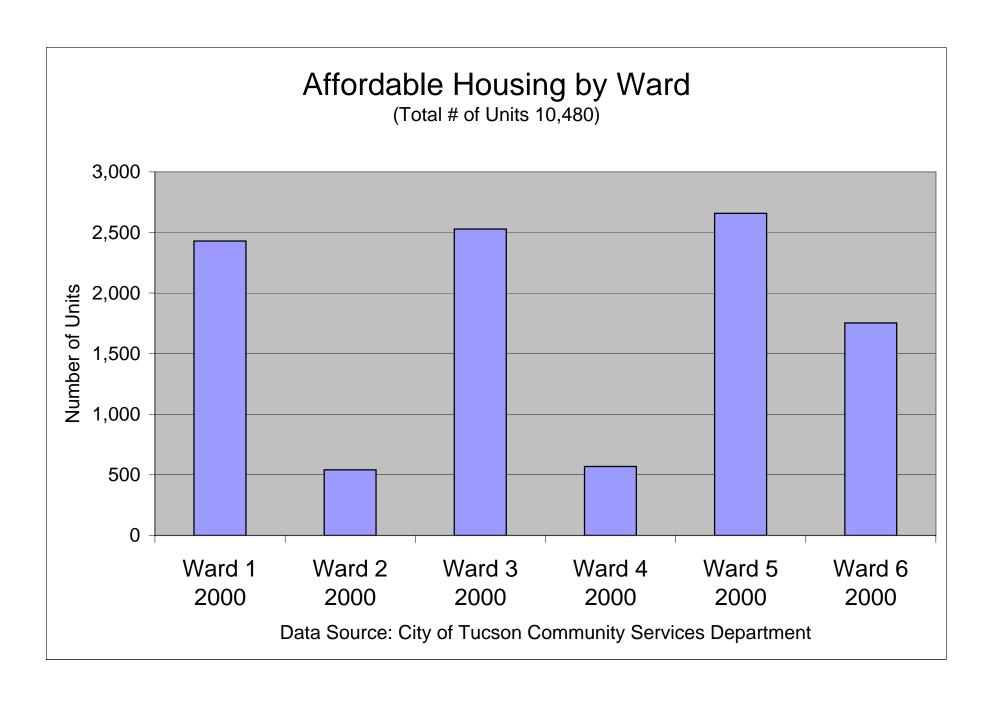




Data Sources: U.S. Census 1990, 2000, American Community Survey 2005 *Based on % Owner Occupied

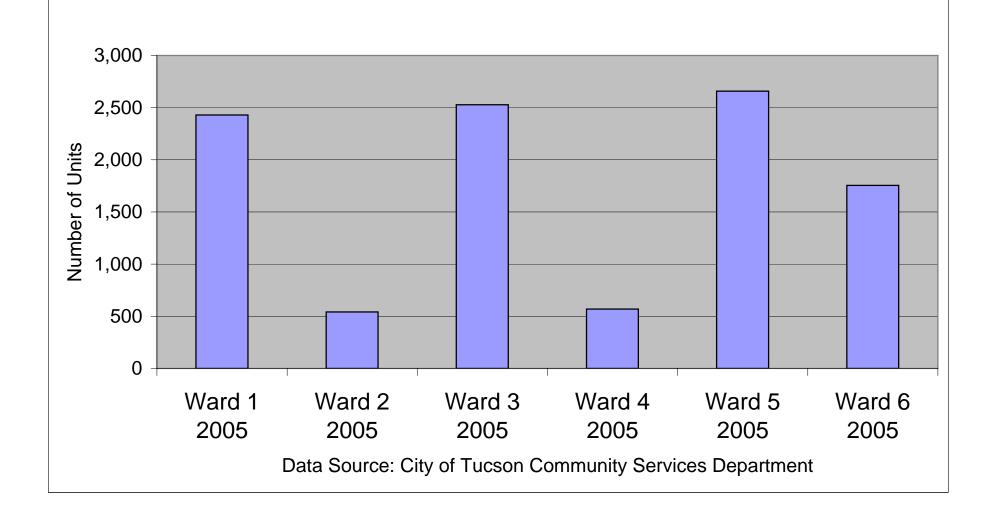






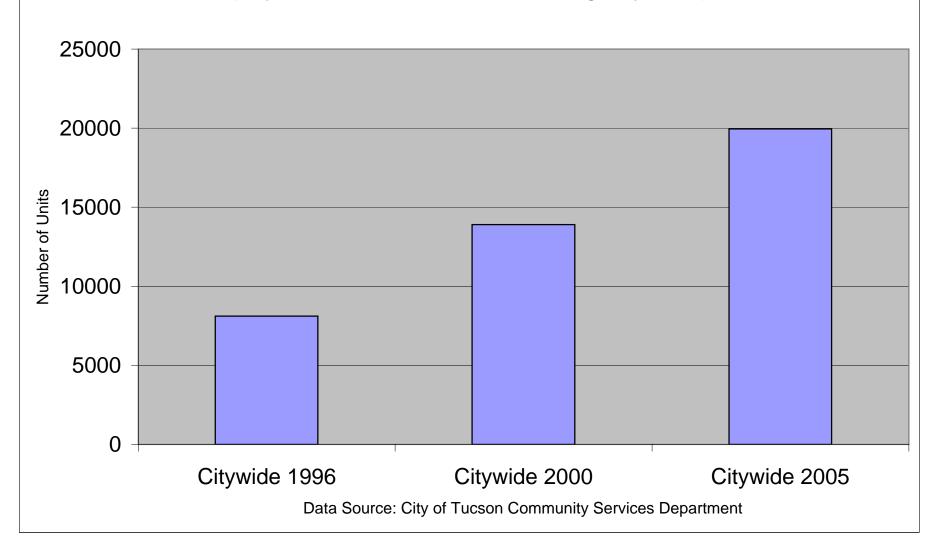


(City of Tucson Units)

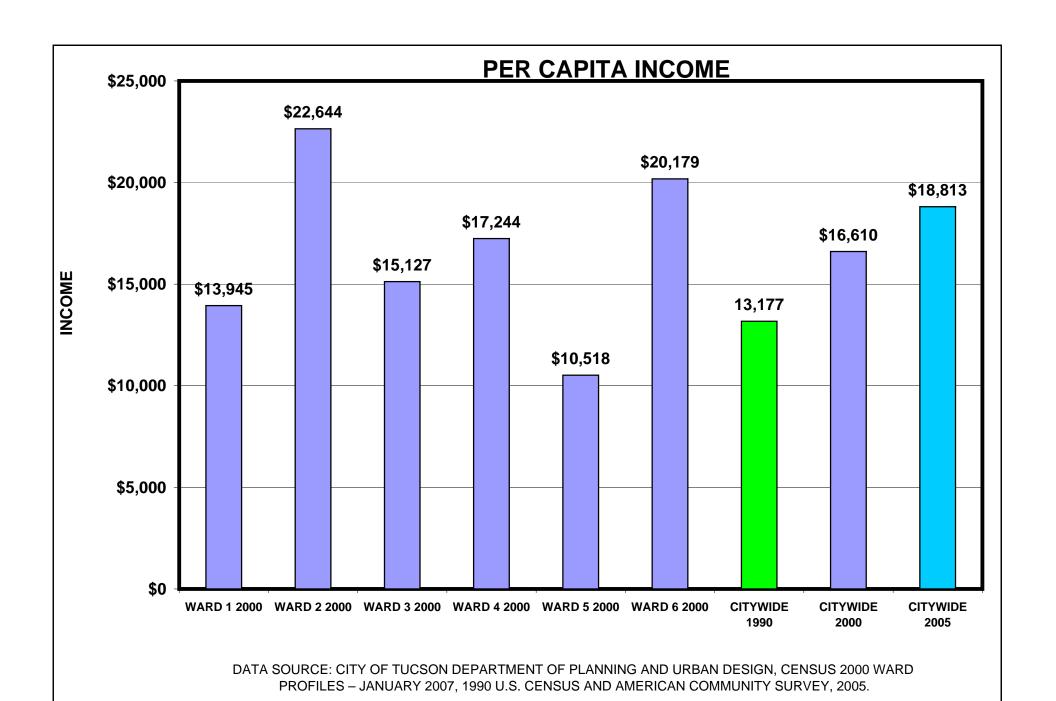




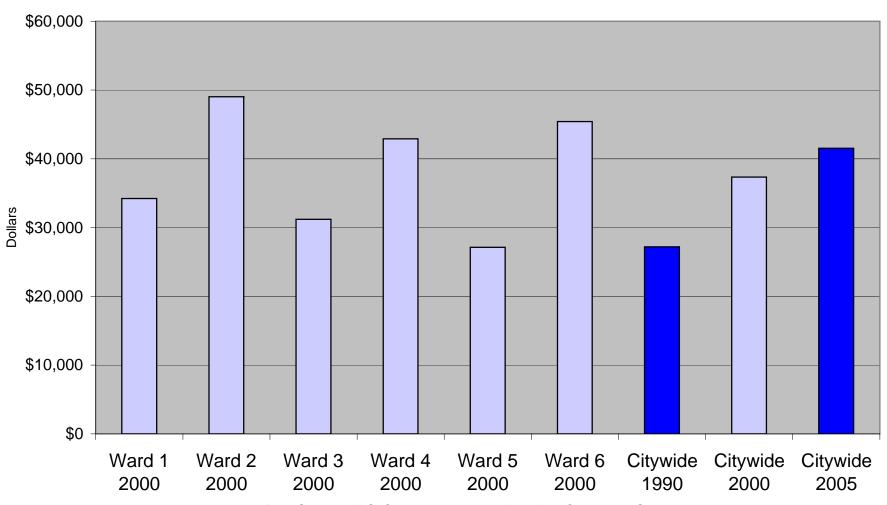
(City of Tucson & Local Non-Profit Agency Units)



INCOME RANGES

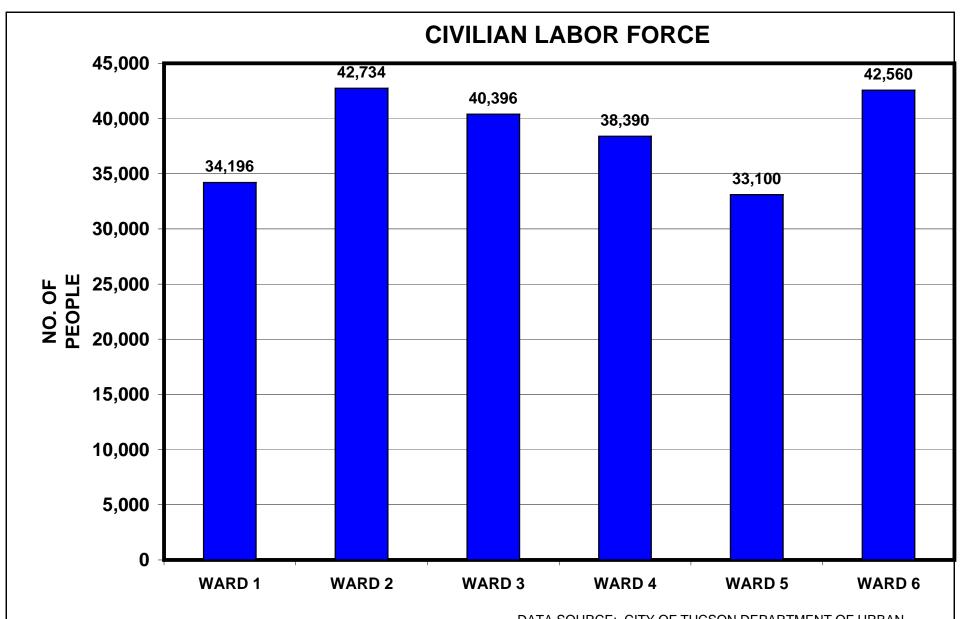


Median Family Income



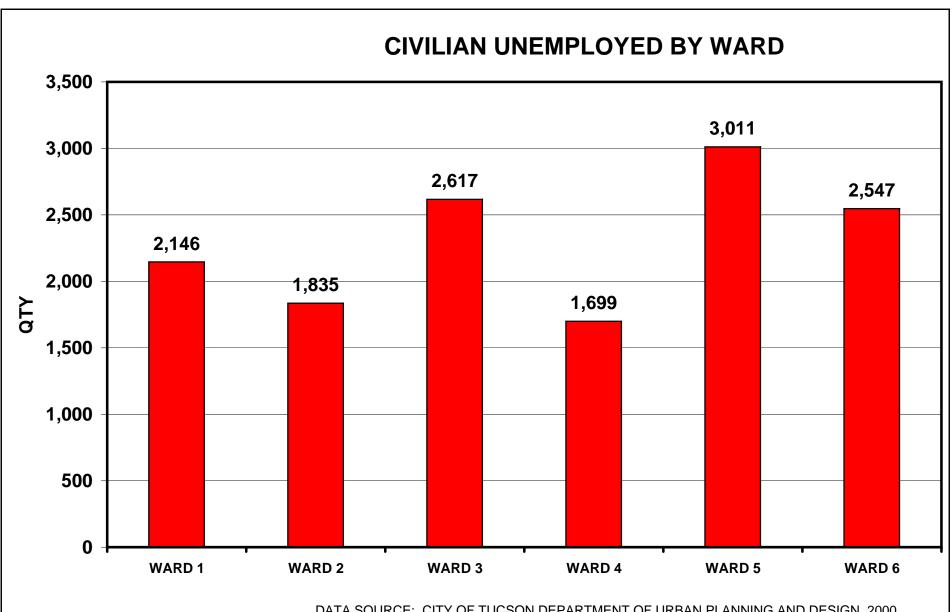
Data Sources: U.S. Census 1990, 2000, American Community Survey 2005

LABOR FORCE



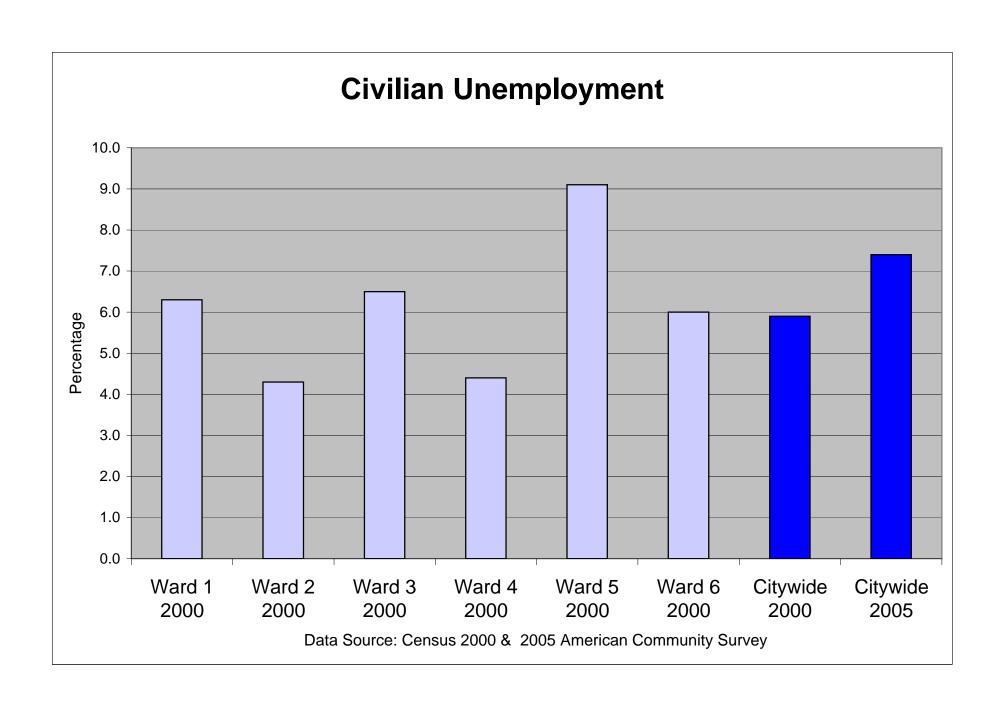
■ CITYWIDE - TOTAL CIVILIAN LABOR FORCE = 231,376

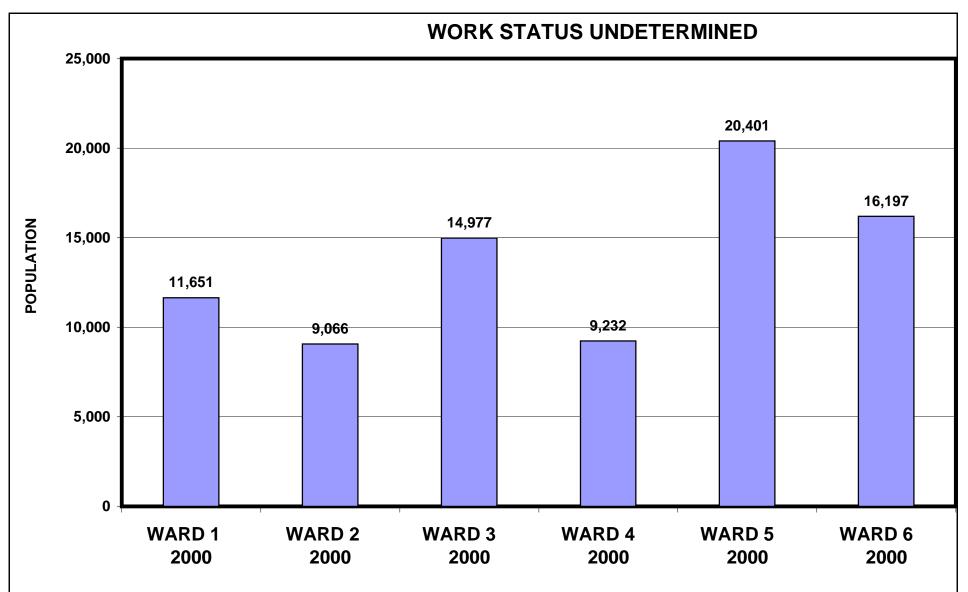
DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 2000 CENSUS WARD PROFILES - JANUARY 2007



DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 2000 CENSUS WARD PROFILES - JANUARY 2007

■ Civilian Unemployed: Citywide-13,855

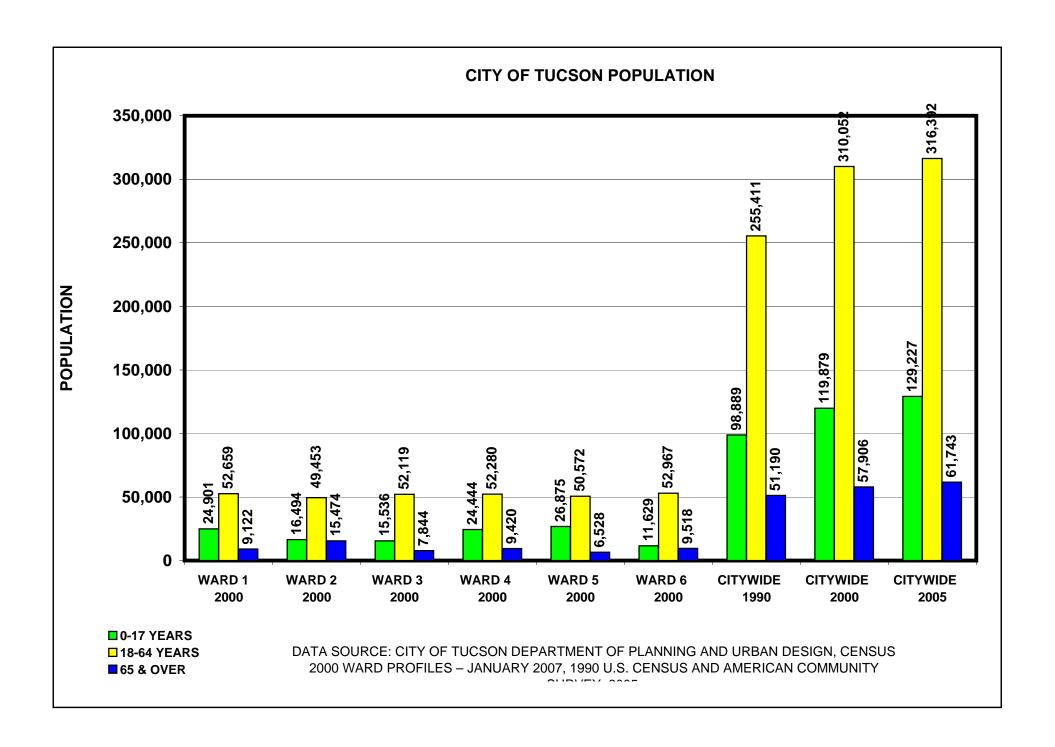


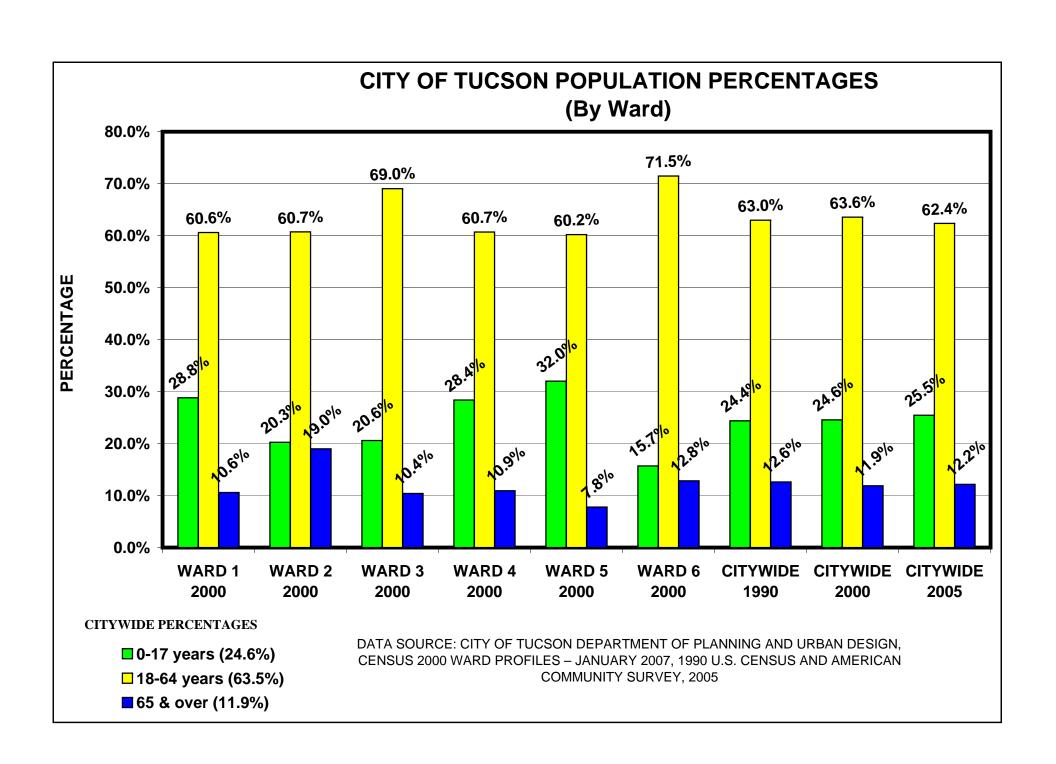


STATUS UNDETERMINED (For this chart the following was subtracted from each Ward Population - Children 0-17Years Old; Seniors 65 & Over; and the Civilian Labor Force.)

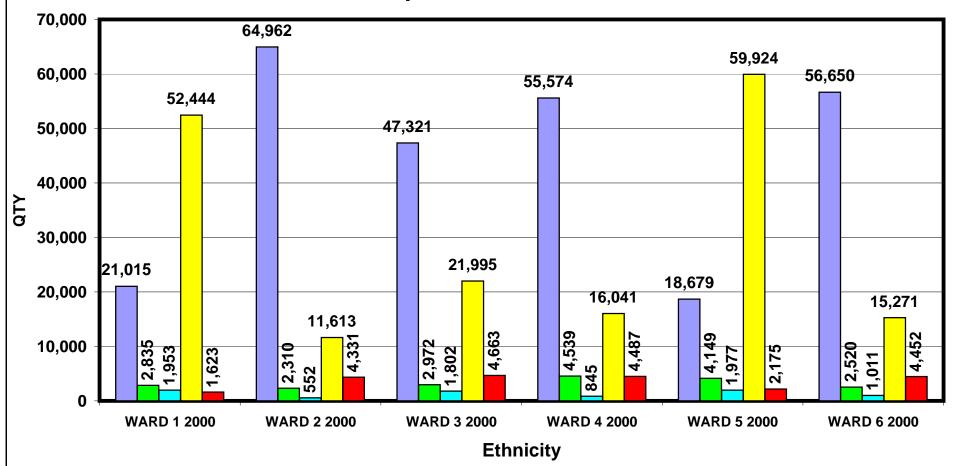
DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING & DESIGN, CENSUS 2000 WARD PROFILES AND AGE BY SEX, WARDS CENSUS 2000.

POPULATION & ETHNICITY









■ White Alone - Citywide: 264,201 ■ Black Alone - Citywide: 19,325

☐ American Ind & Alaska Native Alone - Citywide: 8,140

☐ Hispanic (may be of any race) - Citywide: 177,288

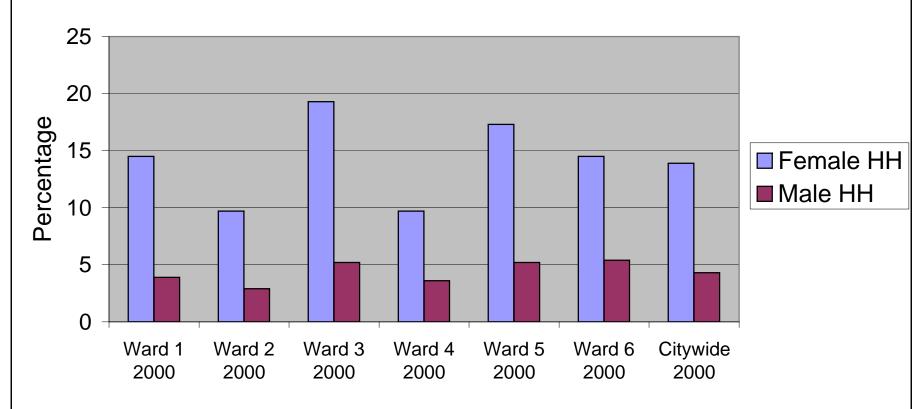
■ Asian, Native Hawaiian & Other Pac Islanders, Two or More Races & Some other Race Alone) - Citywide: 21,731

DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 2000 CENSUS WARD PROFILES -

JANUARY 2007

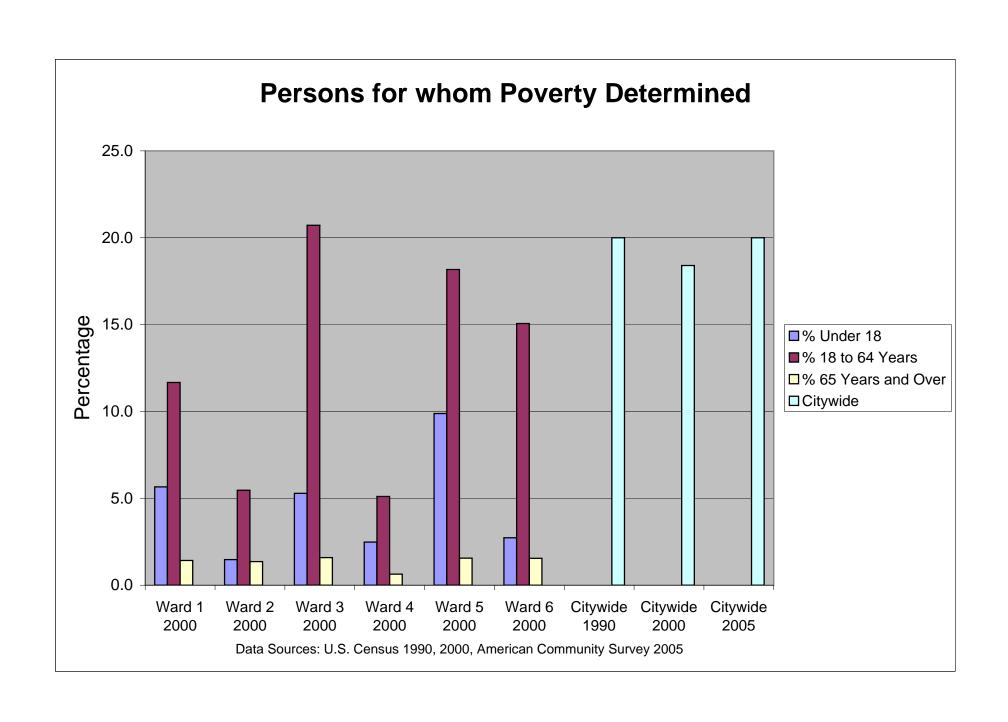
POVERTY STATUS

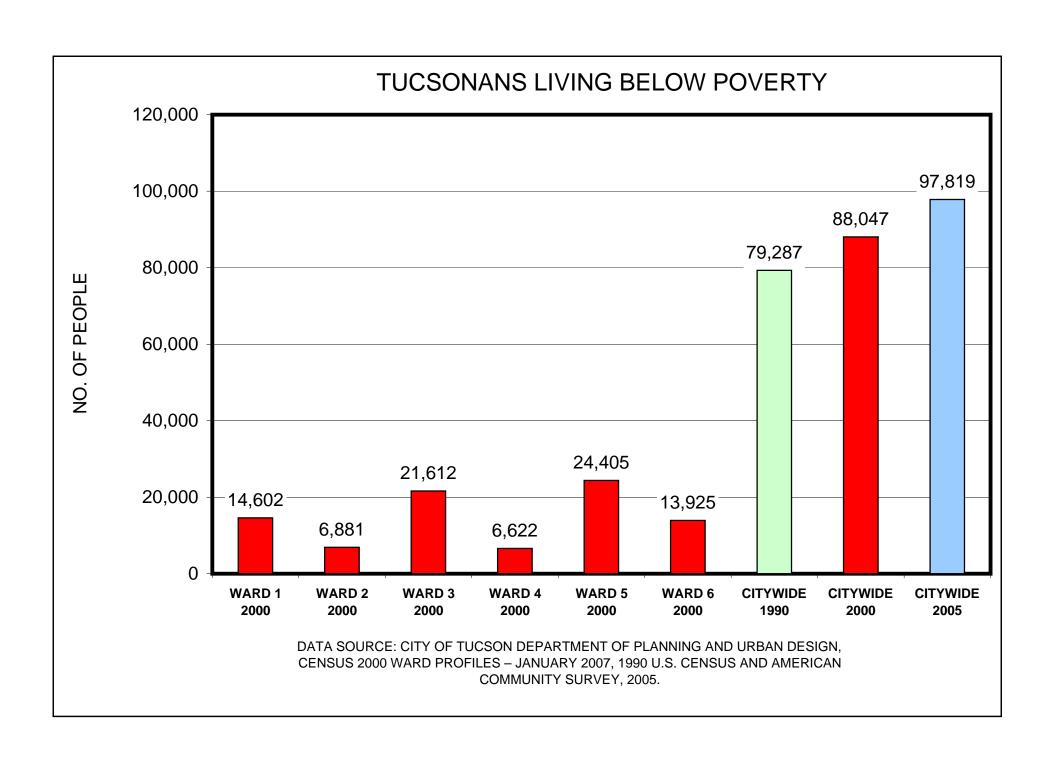


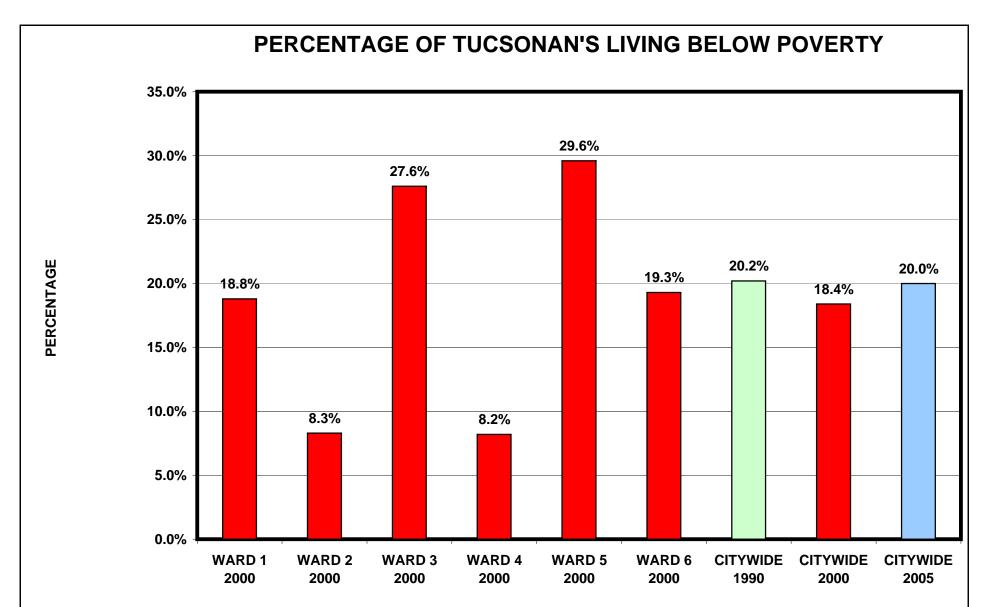


Data Source: Census 2000 & 2005 American Community Survey *Data based on Female/Male Head of Household (HH) with no partner

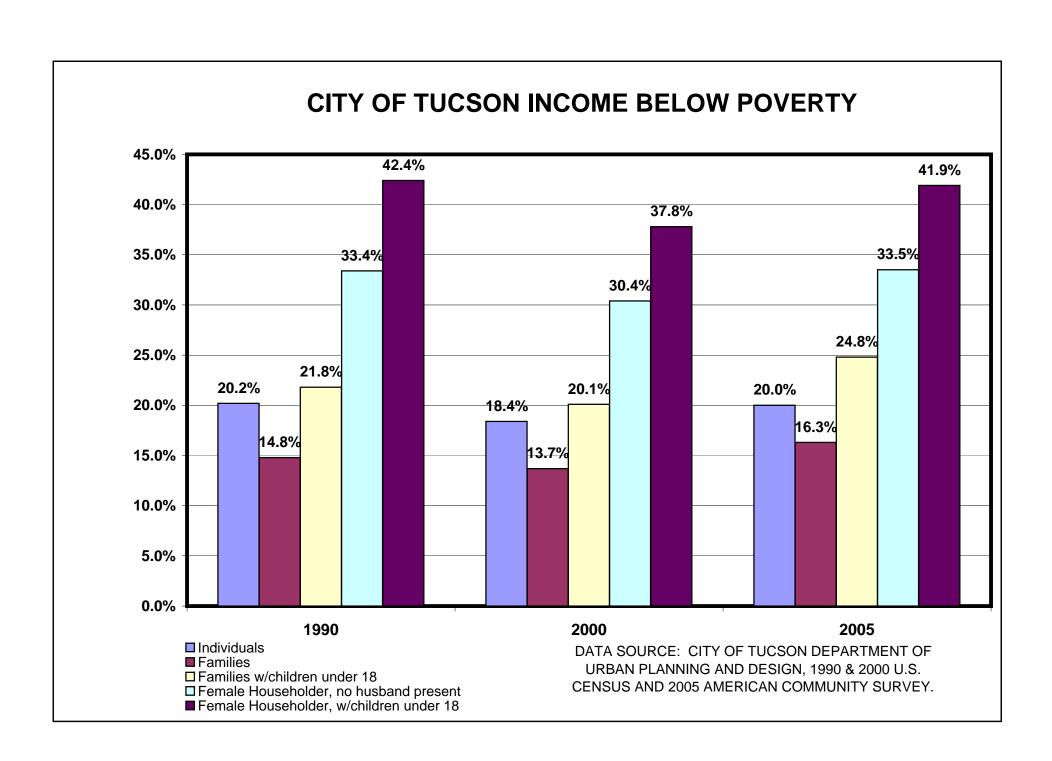
present

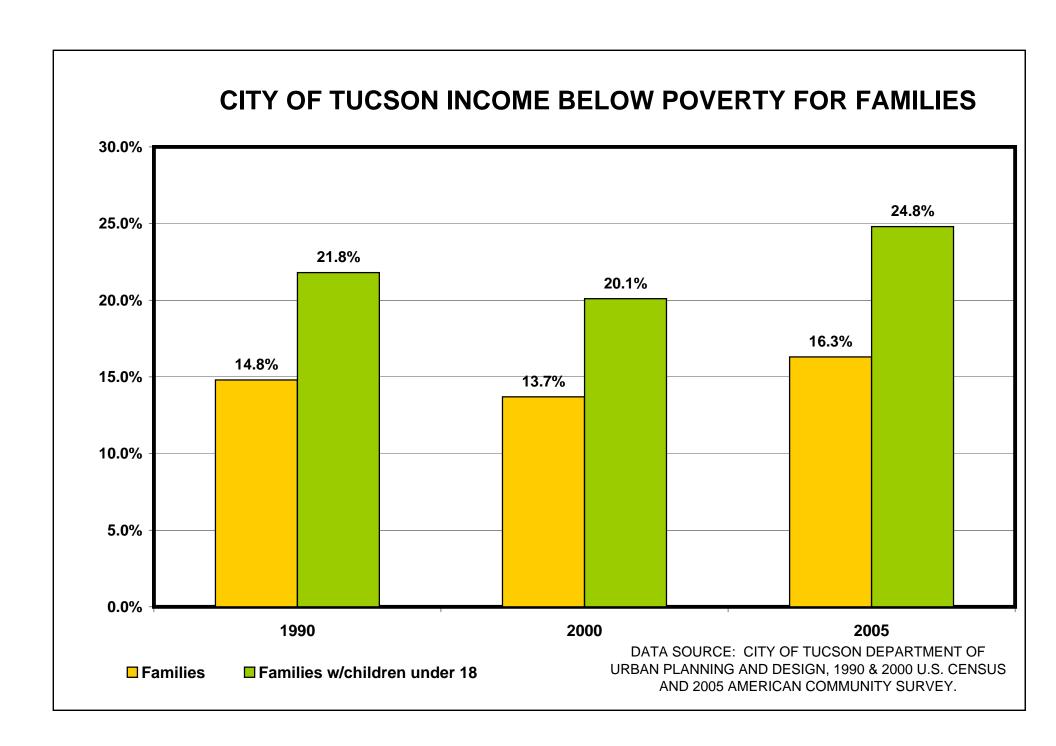




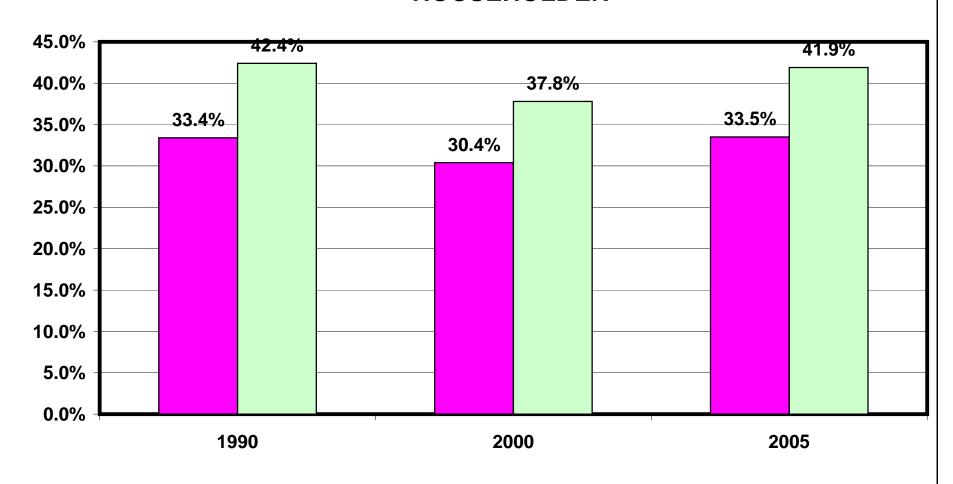


DATA SOURCE: CITY OF TUCSON DEPARTMENT OF PLANNING AND URBAN DESIGN, CENSUS 2000 WARD PROFILES – JANUARY 2007, 1990 U.S. CENSUS AND AMERICAN COMMUNITY SURVEY, 2005.





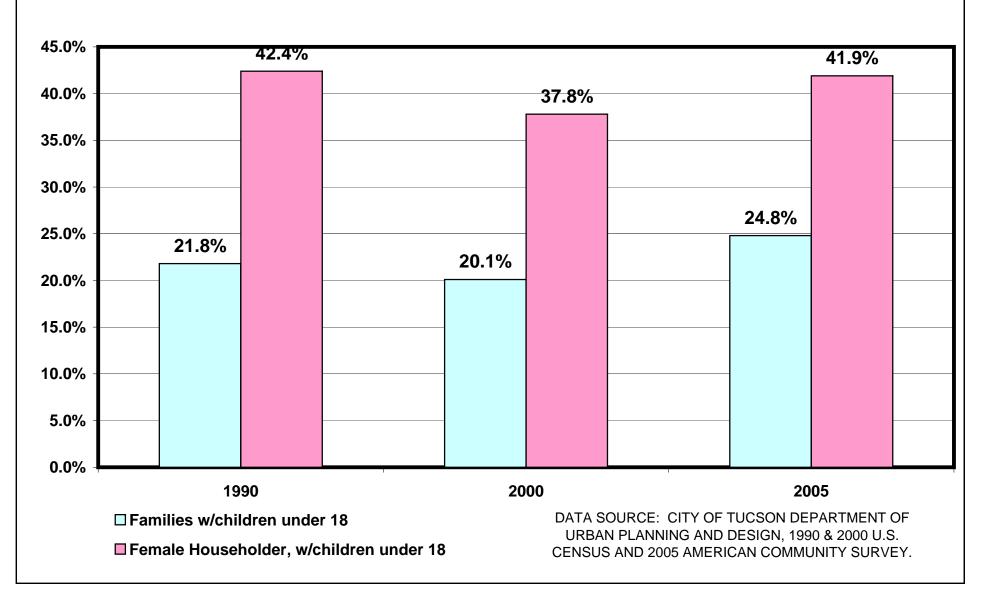
CITY OF TUCSON INCOME BELOW POVERTY FOR FEMALE HOUSEHOLDER

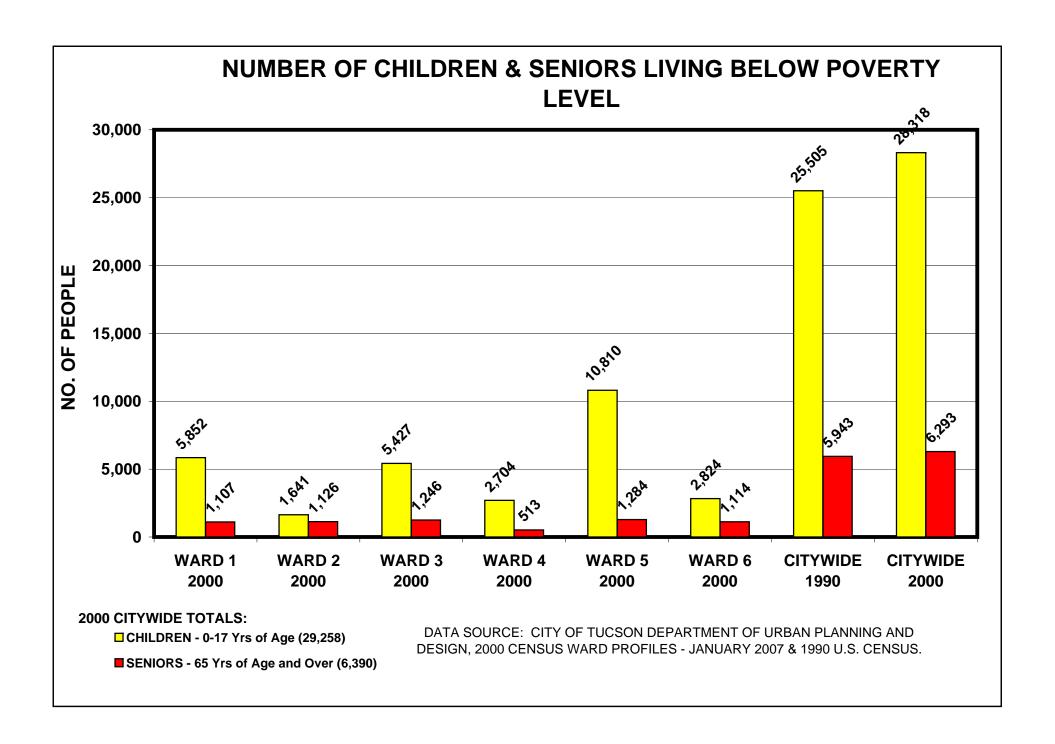


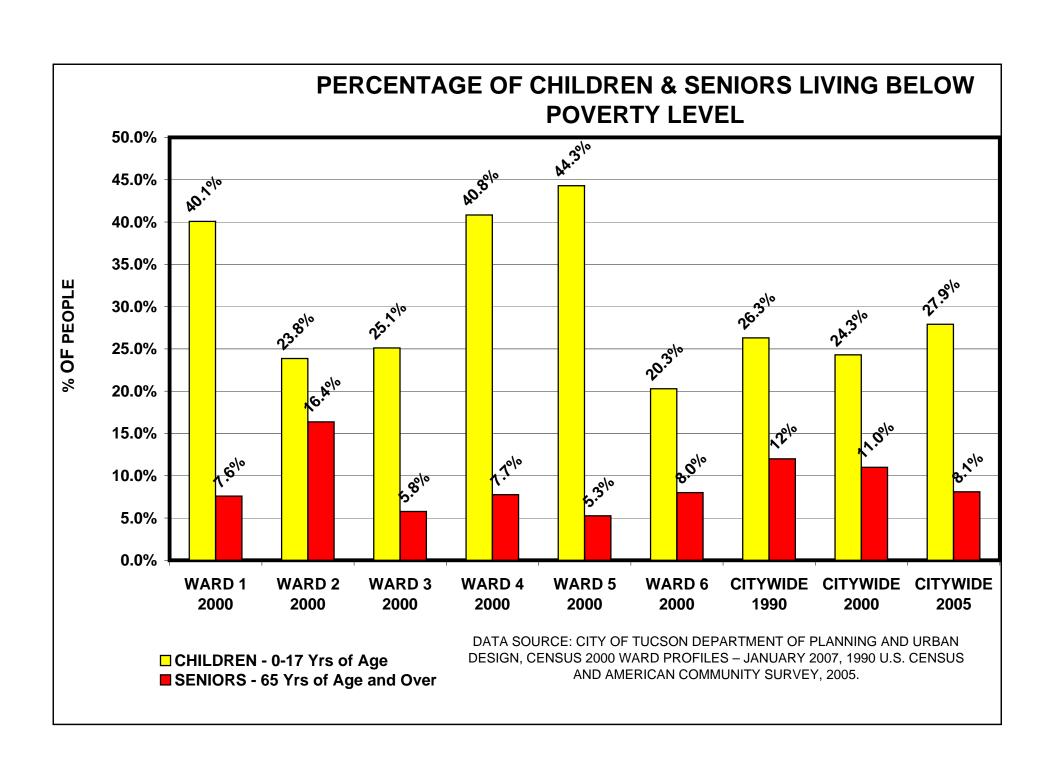
- **■** Female Householder, no husband present
- ☐ Female Householder, w/children under 18

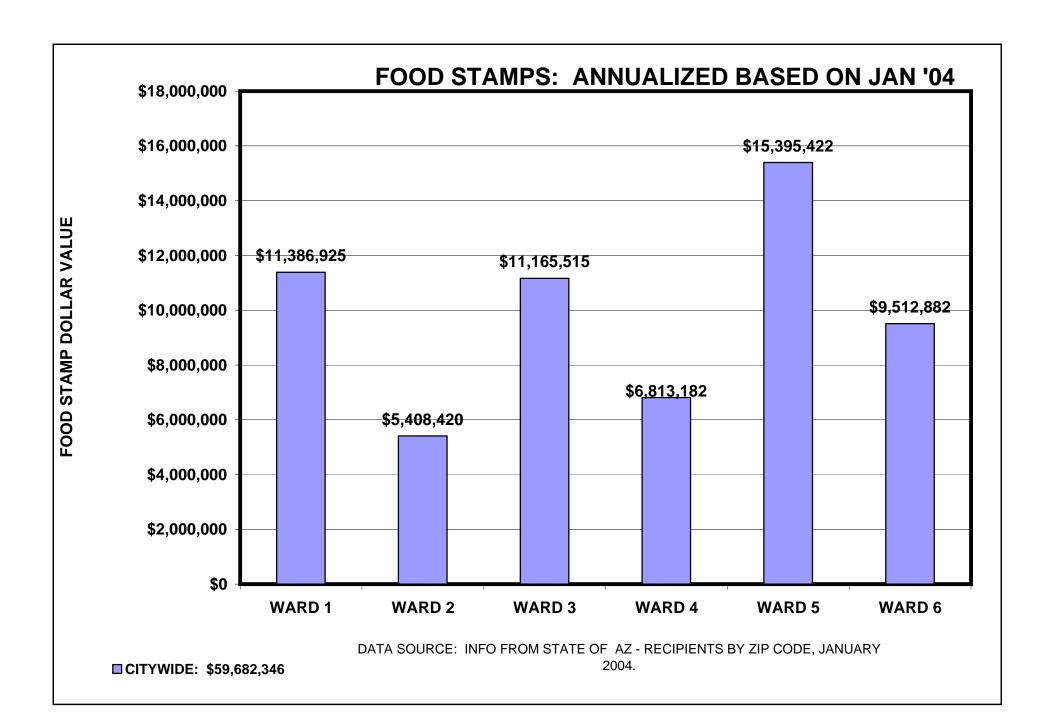
DATA SOURCE: CITY OF TUCSON DEPARTMENT OF URBAN PLANNING AND DESIGN, 1990 & 2000 U.S. CENSUS AND 2005 AMERICAN COMMUNITY SURVEY.

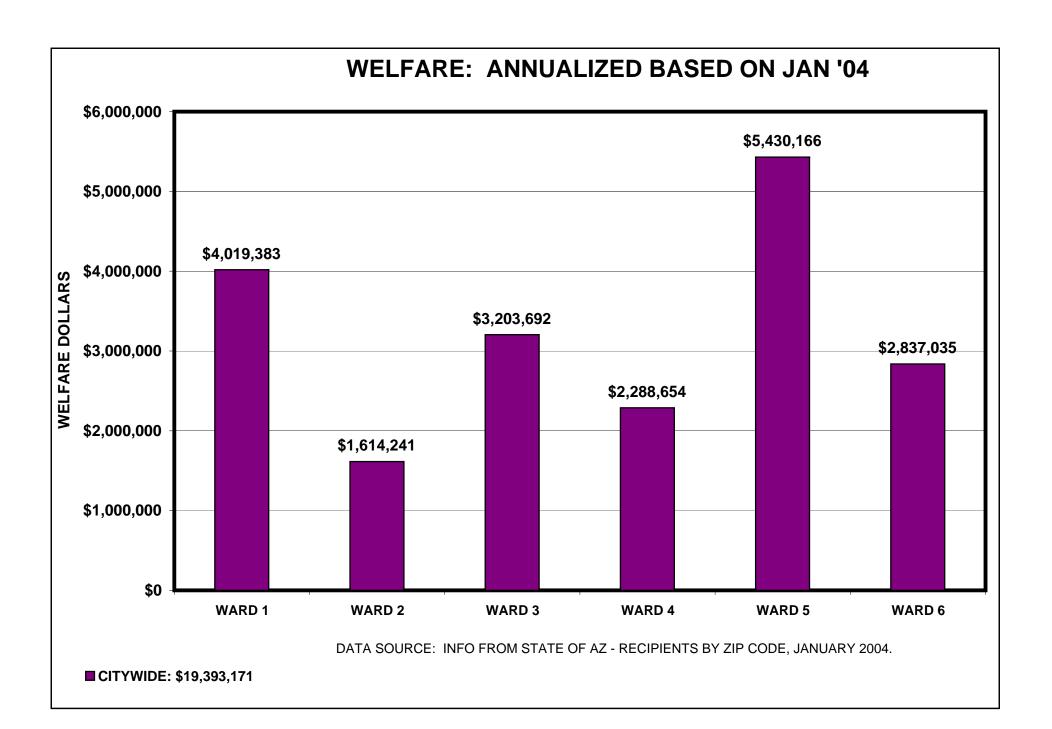


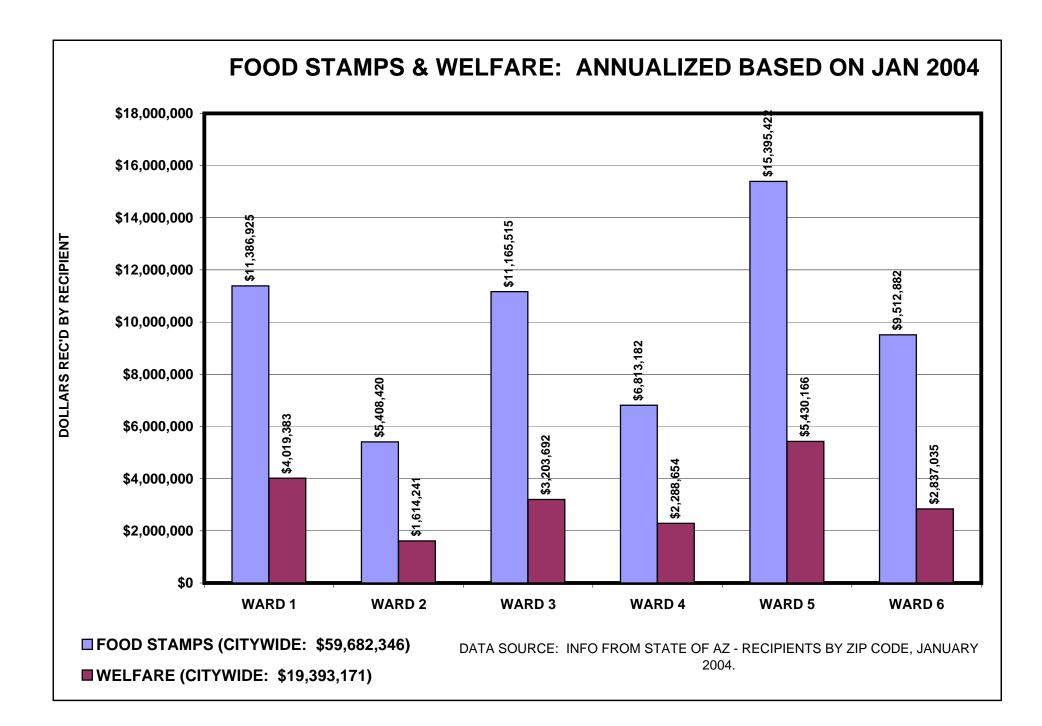




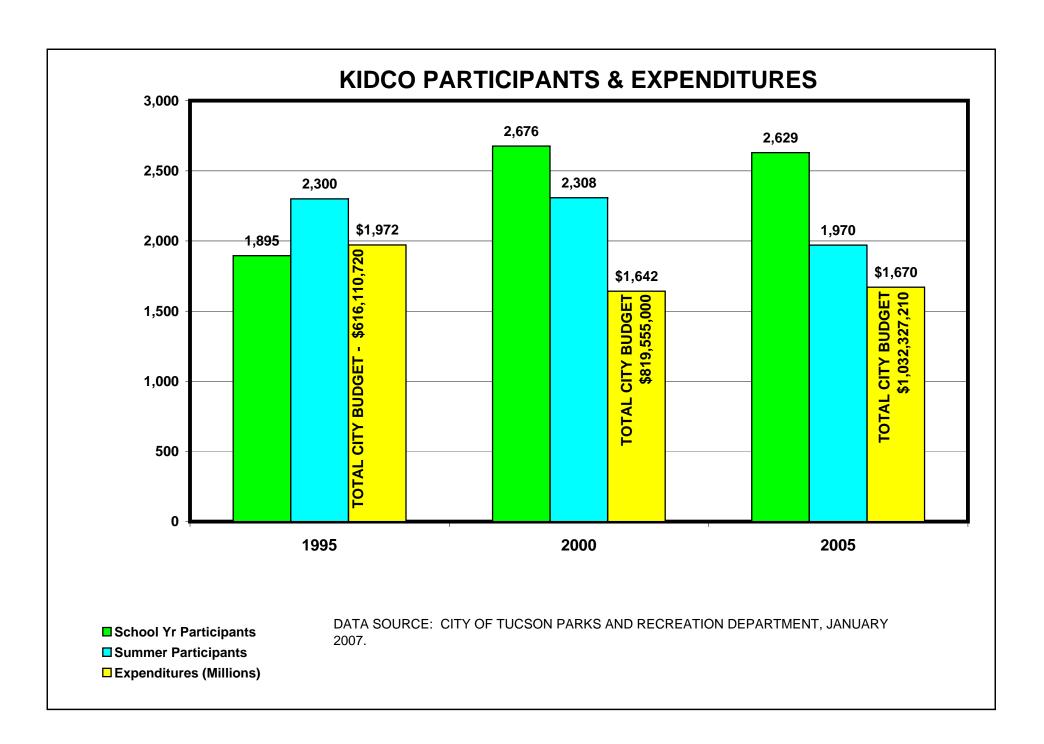


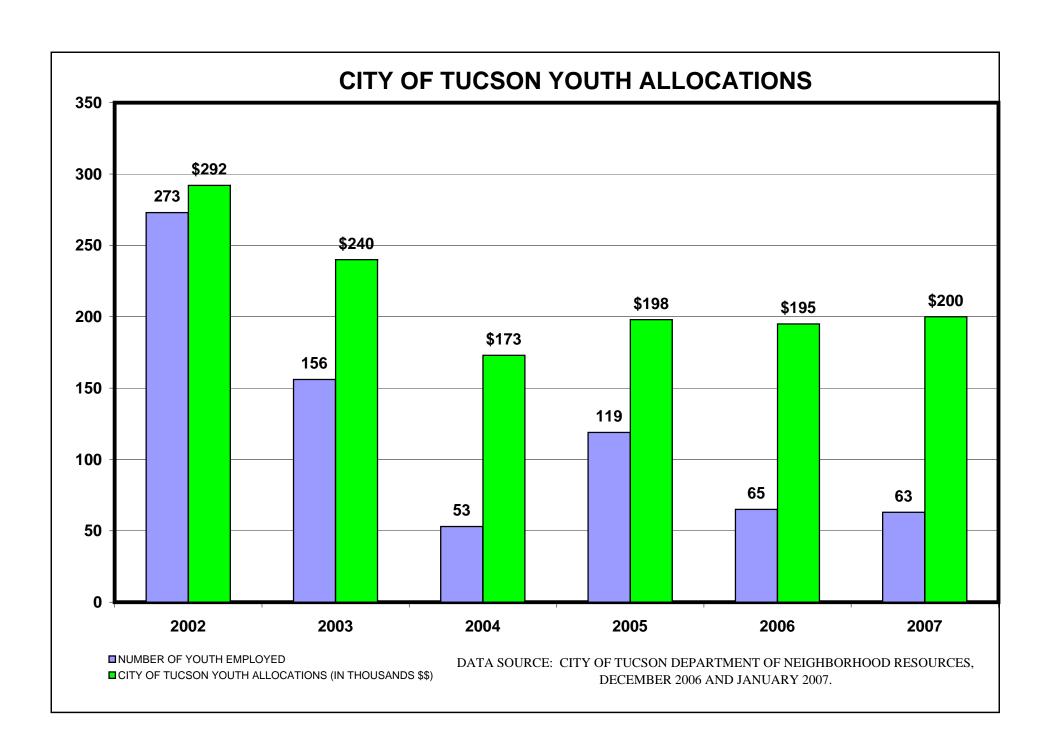


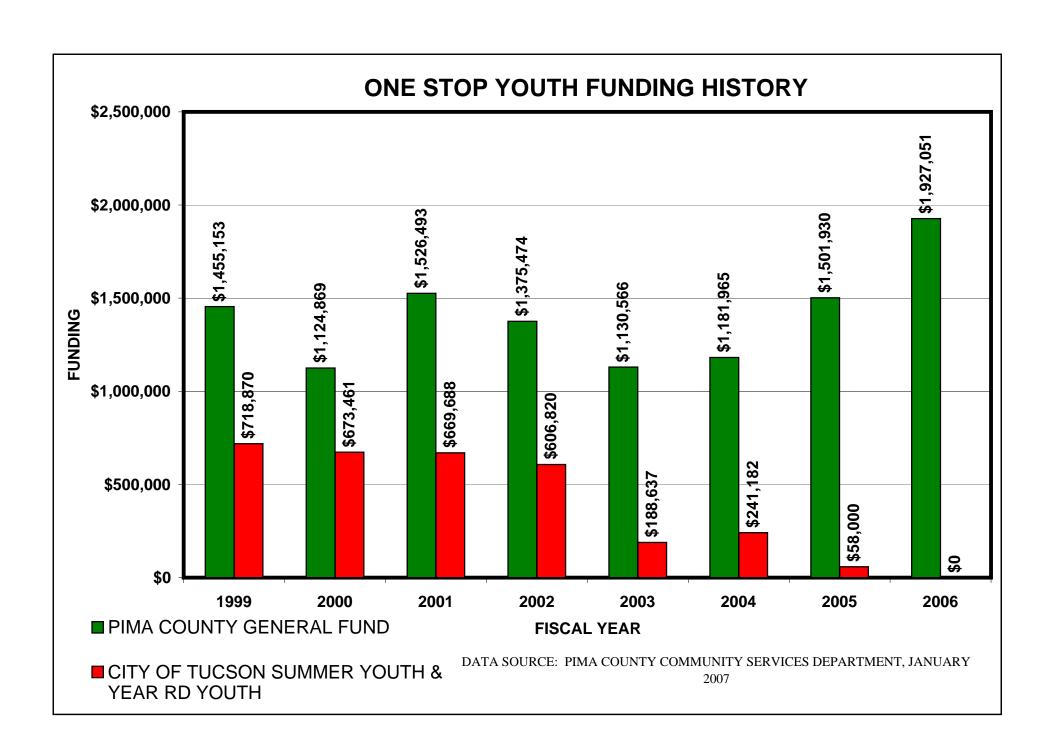


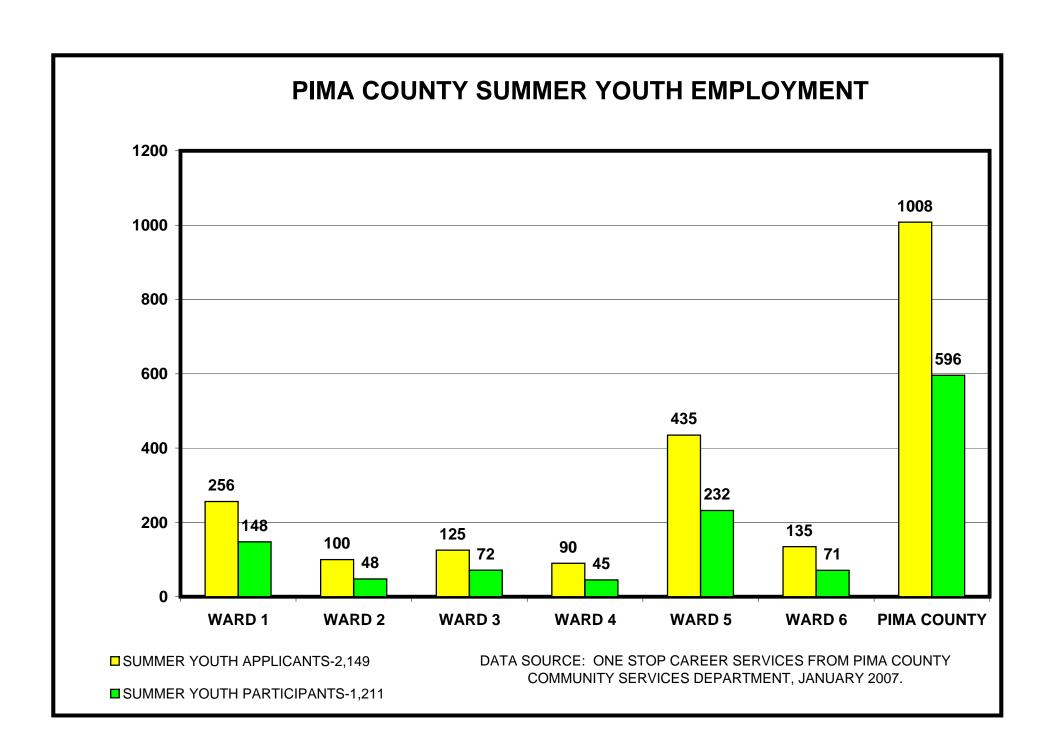


YOUTH

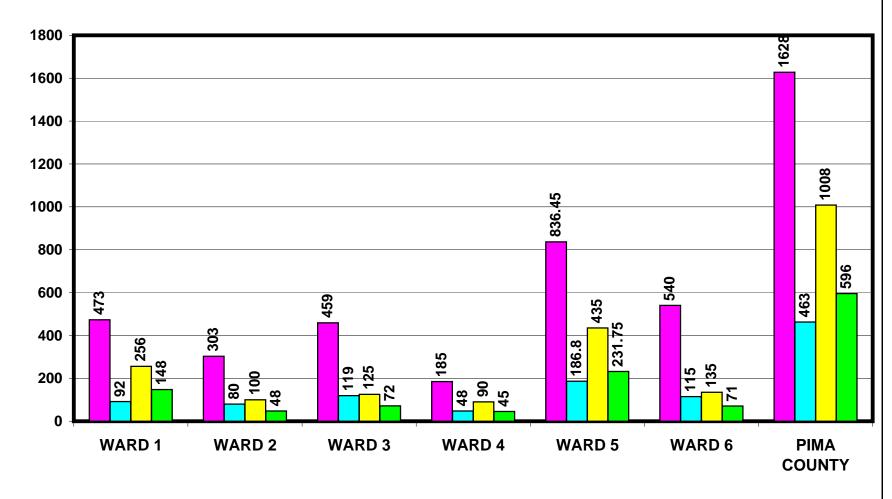












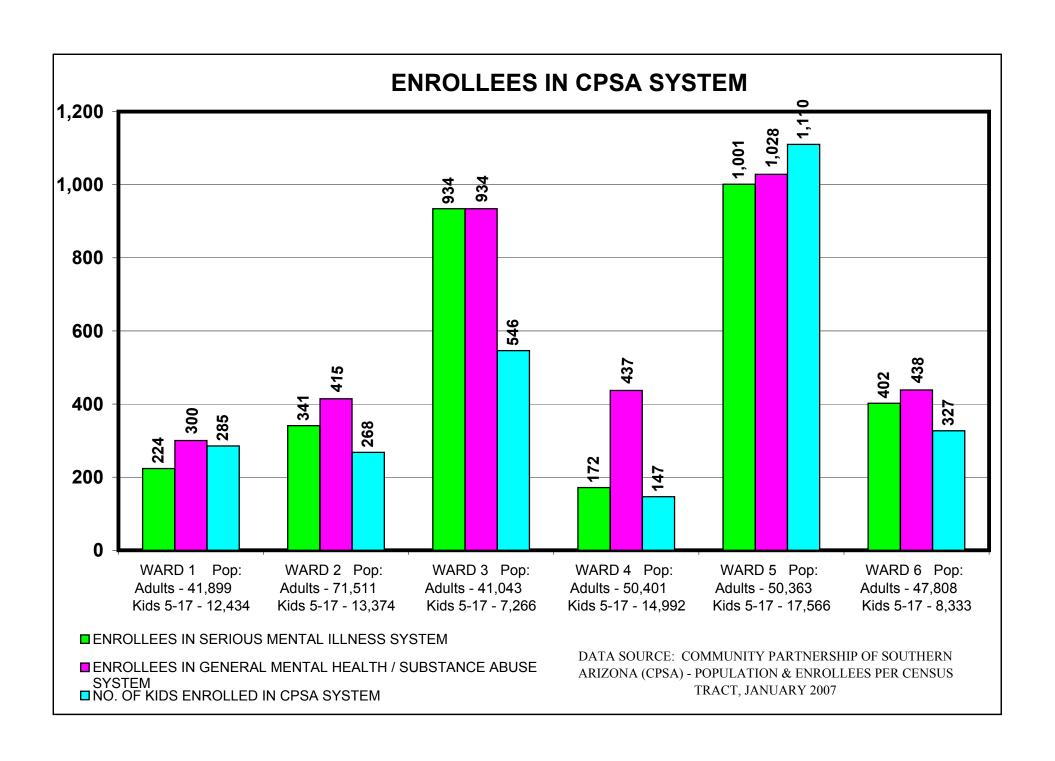
■ ONE STOP CUSTOMERS-TOTAL 4,424 ■ WIA PARTICIPANTS-TOTAL 1,101

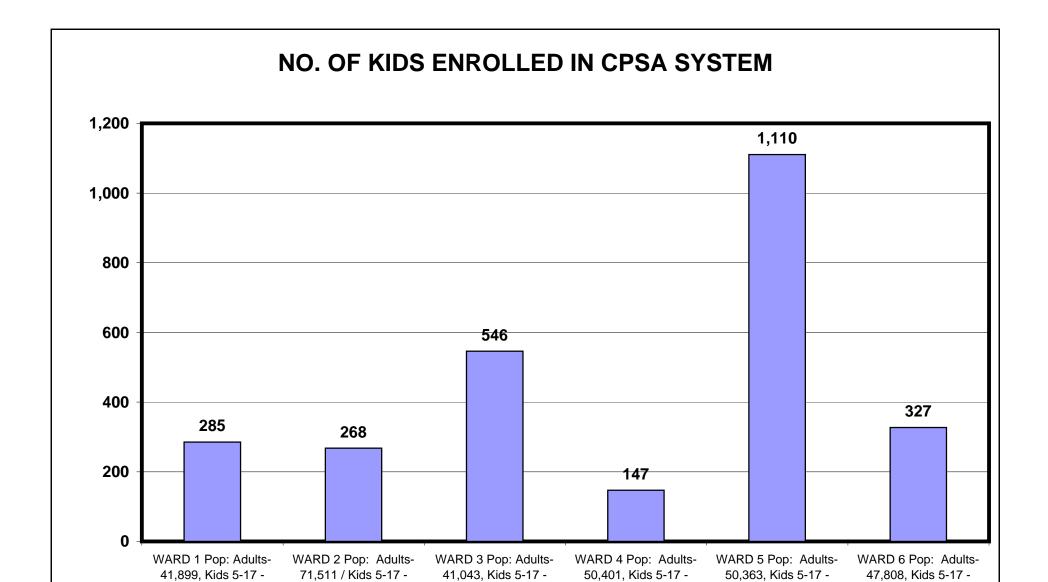
□ SUMMER YOUTH APPLICANTS-2,149

■ SUMMER YOUTH PARTICIPANTS-1,211

DATA SOURCE: ONE STOP CAREER SERVICES FROM PIMA COUNTY COMMUNITY SERVICES DEPARTMENT, JANUARY 2007.

MENTAL HEALTH & SUBSTANCE ABUSE





7,266

12,434

13,374

DATA SOURCE: COMMUNITY PARTNERSHIP OF SOUTHERN ARIZONA (CPSA) - POPULATION & ENROLLEES PER CENSUS TRACT, JANUARY 2007

14,992

17,566

8,333